## Efforts on the "Basic Plan on Measures against Child Sexual Exploitation"

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Liaison Conference of the Relevant Ministries and Agencies concerning Measures against Child Sexual Exploitation

### **Table of Contents**

1. Enhancement	of	public	awareness	for	the	eradication	of	child	sexual	exploitation,
development o	f soc	cial awaı	eness, and s	treng	gthen	ing of collabo	rati	on witl	1 interna	tional society
										7

(i) Convening of a public-private conference for the promotion of social awareness
(ii) Promotion of public relations and public awareness-raising activities toward the general public
for the prevention of victimization through child prostitution and child pornography and for the
prevention of the distribution of and access to images of child pornography on the internet 7
(iii) Awareness-raising of overseas travelers
(iv) Transmission of information about government efforts via the website
$(v) \ Implementation \ of \ domestic \ public \ relations \ regarding \ the \ Convention \ on \ the \ Rights \ of \ the \ Child$
and the Optional Protocol to the Convention on the Rights of Child on the sale of children, etc.
(vi) Implementation of public relations and awareness-raising activities for the eradication of
trafficking in persons
(vii) Implementation of training for those that are engaged in the education and awareness-raising
of young people
(viii) Consideration for crime victims whose damage tends to be hidden 12
(ix) Improvement of access to activity subsidies by private organizations $\dots$ 12
(x) Assistance for the awareness-raising activities of private organizations for the protection of
children
(xi) Promotion of comprehensive measures to prevent victimization based on the Act on
Development of Internet Environment for Young People, etc
(xii) Efforts in "Campaign for Eliminating Violence against Women" 15
(xiii) Efforts during "National Month for the Prevention of Juvenile Delinquency and Juvenile
Damage"
(xiv) Efforts during "Child Abuse Prevention Month"
(xv) Strengthening collaboration with foreign investigative authorities and international mutual
legal assistance
$(xvi)\ International\ dissemination\ of\ information\ on\ the\ Basic\ Plan\ on\ Measures\ against\ Child\ Sexual$
Exploitation
(xvii) Strengthening of international collaboration and the promotion of information dissemination
to international society through participation in international efforts

(xviii) Participation in "WePROTECT Global Alliance to End Child Sexual Exploitation Online"
(xix) Holding of seminars concerning measures against child sexual exploitation
(xx) Building of the platform for promoting international collaboration for the eradication of human
trafficking cases
(xxi) Implementation of the Optional Protocol to the Convention on the Rights of the Child on the
sale of children, child prostitution and child pornography (hereinafter referred to as "the
Protocol") and release of the information on domestic actions
2. Support for children and families to ensure the sound growth of children without victimization
by sexual exploitation22
(i) Promotion of "Spring Safety Net / New Term Action" under collaboration between the public
and private sectors
(ii) Implementation of awareness-raising activities for safe and secure internet use by children . 23
(iii) Assistance for the establishment of a cooperative structure at the local level for the safe and
secure use of the internet by young people
(iv) Assistance in publicity and awareness-raising activities at the local and family level for the
proper use of the internet by children
(v) Enhancement of information morals education at schools
(vi) Development and publication of internet literacy indicators (ILAS) for the safe use of the
internet by young people
(vii) Surveys for cleaning up harmful environments surrounding juveniles
(viii) Promotion of street guidance activities
(ix) Promotion of the activities of juvenile guidance commissioners for the sound development o
juveniles
(x) Support for delinquent juveniles, etc., at Juvenile Classification Homes
(xi) Strengthening of assistance in cybercrime prevention volunteer activities
(xii) Support for single-parent families
(xiii) Employment support for parents in single-parent families
(xiv) Employment support for youths
(xv) Support for poor persons

(i) Assistance in measures against such tools as taken by private organizations to protect children
(ii) Assistance in voluntary efforts by mobile carries, third-party organizations, etc., to promote the
use of filtering services
(iii) Assistance for the operation of the Guidelines on Measures for Illegal Information on the
Internet and Model Contract Articles on Measures for Illegal/Harmful Information
(iv) Assistance in consultation services concerning illegal/harmful information on the internet $34$
(v) Promotion of various measures toward improvement in the effectiveness of blocking
(vi) Measures for the business operators of online dating sites and community sites
(vii) Promotion of measures to prevent the distribution of and access to images of child pornography
(viii) Operation of the Internet Hotline Center
(ix) Elimination of criminal organizations and illegal adult entertainment establishments in
entertainment/amusement areas by nurturing an atmosphere encouraging crime prevention
volunteer activities
4. Prompt protection of child victims and the promotion of appropriate support
(i) Creation of a comfortable environment for children and their parents/guardians for consultations
(ii) Reponses considering convenience for the person undergoing a consultation
(iii) Appropriate handling of children's rights issues
(iv) Dissemination of the anonymous reporting program for the creation of a secure society 40
(v) Promotion of guidance for children involved in businesses focused on children as sexual objects
(vi) Promotion of cyber guidance
(vii) Support, etc., for children at Child Guidance Centers and local governments $\dots$ 42
(viii) Improvement of convenience for victims of sexual crimes in obtaining information $\dots 42$
(ix) Enhancement of support for victims of sexual crimes and sexual violence
(x) Promotion of the protection of trafficking victims
(xi) Implementation of continuous support for child victims
(xii) Protection and support for women in need of protection under the women's protection project
(xiii) Provision of support at child welfare facilities

xiv) Support provided by the Japan Legal Support Center	46
xv) Verification of measures relating to the protection of children who have suffered phys	ical or
mental damage	47
xvi) Implementation of research study on child victims	48
xvii)Implementation of surveys on the actual situations of violent victimization, etc	48
xviii) Consideration of a model of counseling and support system	48
trengthening of crackdowns in line with the situation of victimization and rehabilitat	tion of
ffenders	50
i) Assistance in the establishment of ordinances prohibiting businesses focused on child sexual objects	
ii) Surveys contributing to consideration of the regulations regarding child pornography	50
iii) Strengthening of crackdowns on and strict punishment for crimes involving child exploitation	
iv) Grasping of the actual state of adult entertainment businesses and the promotion of crack	downs
on adult entertainment-related crimes	52
v) Pursuit of criminal charges against vicious business operators	52
vi) Promotion of the activities of the Juvenile and Woman Aegis Team	53
vii) Strengthening of collaboration among related organizations in efforts to implement inte	rviews
with consideration of children's psychological stress	53
viii) Protection of child victims of crimes in the process of investigations/public trials	54
ix) Implementation of guidance on prevention of repeat sexual offenses in penal institutions	3 54
x) Implementation of guidance to prevent sexual delinquency at juvenile training schools	55
xi) Implementation of a sexual offender treatment program at probation offices	56
xii) Operation of a system for measures to prevent repeat violent sexual crimes against child	lren by
released prisoners	56
trengthening of the foundation for realizing a society where children will never b	ecome
ictims of sexual exploitation	58
i) Awareness-raising of the child welfare-related officials that are likely to have contact with	ı latent
child victims of sexual exploitation	58

(iii) Implementation of training concerning care for sexually victimized children 59
(iv) Strengthening of the support systems of the Japan Legal Support Center 59
(v) Implementation of training for the promotion of information education 59
(vi) Enhancement of investigative capacity for dealing with child sexual exploitation crimes 60
(vii) Dissemination of questioning techniques with consideration of the psychological effect on
child victims
(viii) Enrichment of the contents of training for officials in charge of supporting child victims 60
(ix) Implementation of training, etc., for public prosecutors
(x) Promotion of the deployment of school counselors, etc., for the early detection of child victims
and for support activities at school
(xi) Establishment of a counselling system for continuous support for child victims
(xii) Strengthening of the structure and specialization of Child Guidance Centers
(xiii) Strengthening of the system to support women in need of protection under the women's
protection project

1. Enhancement of public awareness for the eradication of child sexual exploitation, development of social awareness, and strengthening of collaboration with international society

#### (i) Convening of a public-private conference for the promotion of social awareness

A conference consisting of related ministries and agencies, educational bodies, medical bodies, business bodies, and NPOs, etc., shall be convened in order to promote social awareness regarding the eradication of child sexual exploitation under cooperation between the public and private sectors and, based on an appropriate division of roles between the public and private sectors through the active sharing of information and know-how, effective efforts shall be promoted. (National Police Agency, Cabinet Secretariat, Cabinet Office, Ministry of Internal Affairs and Communications, Ministry of Justice, Ministry of Foreign Affairs, Ministry of Education, Culture, Sports, Science and Technology, Ministry of Health, Labour and Welfare, and Ministry of Economy, Trade and Industry)

- "Conference for Promotion of Measures on Eradication of Child Sexual Exploitation" was held on October 27, 2017. Along with reviewing the conference's protocol and its action plan, a forum for facilitating the exchange of opinion was also held. [National Police Agency]
- (ii) Promotion of public relations and public awareness-raising activities toward the general public for the prevention of victimization through child prostitution and child pornography and for the prevention of the distribution of and access to images of child pornography on the internet

Based on the analysis results of the situation of child victimization through child prostitution and child pornography, public relations and public awareness-raising activities for the prevention of victimization through child prostitution and child pornography shall be promoted on the website or through government public relations and efforts shall be made to make it widely known that child prostitution and child pornography constitute a serious violation of the human rights of children. Also, in order to prevent "self-generated" crime (meaning a child pornography crime in which children are deceived or threatened to generate their own sexually explicit material and send the material by e-mail or other means; the same shall apply hereinafter), public relations and awareness-raising activities toward schools, local communities, and families shall be promoted on such occasions as parent briefing sessions, juvenile delinquency prevention classes, and lectures on cybersecurity, etc.

In addition, as part of efforts to further facilitate the elimination of child pornography on the internet, the public and private sector shall jointly promote wide-ranging public relations and awareness-raising activities toward the general public regarding government efforts to prevent the distribution of and access to images of child sexual exploitation and shall encourage the reporting of illegal information relating to child pornography to relevant organizations on various occasions, such as during juvenile delinquency prevention classes and lectures on cybersecurity. (National Police Agency, Cabinet Office, Ministry of Internal Affairs and Communications, Ministry of Education, Culture, Sports, Science and Technology, and Ministry of Health, Labour and Welfare, and Ministry of Economy, Trade and Industry)

 Production of public relations and public awareness-raising posters (in conjunction with the Japan Committee for UNICEF and the ECPAT) to inform the general public that crimes of child sexual exploitation, such as child prostitution or the production of child pornography, are heinous crimes violating the human rights of children. These posters were posted onto the National Police Agency's website for the "Children and Young People's Development Support Month" in November.

In addition, informational manga brochures were produced and distributed to educate junior high and high school students on the dangers of "self-generated" crime, as well as the distribution of video content (using government internet TV), based on analytical results regarding the state of child victimization through child pornography (produced approximately 33,000 posters, and 23,000 manga brochures on the dangers of "self-generated" crime). (National Police Agency)

- Public relations and public awareness-raising materials were produced for preventing victimization by so-called 'JK businesses'. These were published on the National Police Agency's website, along with implementation of public relations and public awareness-raising activities by prefectural police departments during "Victimization Prevention Month for Forced Appearance in Pornographic Materials and JK businesses" (April 2017; between April and December 2017: 3,839 public relations and public awareness-raising campaigns in commercial establishments and public spaces, 1,539 activities using mass media such as public information boards and websites, 150 activities using social networking sites). (National Police Agency)
- Dissemination of the "Joint Message of the Chairman of National Public Safety Commission and the Minister of Education, Culture, Sports, Science and Technology for Prevention of Child Sexual Exploitation through Internet". (National Police Agency, Ministry of Education, Culture, Sports, Science and Technology)
- Approximately 30,000 educational campaign activities were implemented in 2017 through juvenile delinquency prevention classes, parent briefing sessions etc. (attended by approximately 360,000 guardians and 3.6 million children) by prefectural police departments as activities to prevent the criminal victimization of children through the use of internet. (National Police Agency)

- Leaflets were produced on the subject of preventing criminal victimization relating to the use of
  online dating sites and social networking sites, and dissemination via prefectural police
  departments to junior high and high school students, as well as making public available on the
  National Police Agency's website. In addition, it was distributed to major cellphone service
  providers and used by these companies for raising-awareness activities. (National Police Agency)
- On July 3, 2017, during the "National Month for the Prevention of Juvenile Delinquency and Juvenile Damage," the "Public Symposium for Preventing Youth Crime and Victimization" was held on the topic "For Rooting out Child Sexual Exploitation." At the symposium, a university professor gave a keynote address on "Sexual Exploitation and Support for Children," before panel discussions featuring police, the vice chairman of the Juvenile Education Organization, and university professors, attended by an audience of approximately 190. (Cabinet Office)
- Participatory study symposia ("Net Moral Caravan") were held for parents and legal guardians in 10 locations across Japan in conjunction with PTAs. The aim was to raise awareness of problems including internet manners and sexual exploitation via the internet, and of the importance of family rules on internet use (attended by approximately 3,000 parents and legal guardians). (Ministry of Education, Culture, Sports, Science and Technology)

#### (iii) Awareness-raising of overseas travelers

Public awareness is promoted through the Overseas Security Answer Book, a pamphlet published by the Ministry of Foreign Affairs and distributed to Japanese overseas travelers, addressing "prostitution is listed among the cases where Japanese nationals could become criminals. In the section "Case study: Trouble During Travel and Solutions," the Book supplements that prostitution is prohibited in many countries and constitutes a felony crime in some countries and that child prostitution or the possession of child pornography is a crime penalized under the laws of Japan even if committed abroad. (Ministry of Foreign Affairs)

• In the 2018 edition of the Overseas Security Answer Book, the government warns Japanese travelers against involvement with child sexual exploitation. Public awareness and educational campaigns on this issue are promoted through the distribution of the Book to overseas travelers via passport centers, travel agencies, the overseas safety website and safety seminars for corporations, along with public awareness and educational campaigns. (Ministry of Foreign Affairs)

#### (iv) Transmission of information about government efforts via the website

A section for measures against child sexual exploitation has been created on the website of National

Police Agency through which information about government efforts for measures against child sexual exploitation shall be provided. (National Police Agency)

 A section for measures against child sexual exploitation was created on the National Police Agency website, with the aim of raising public awareness by uploading content regarding the state of arrests and damages related to child pornography, measures to prevent the exploitation, the severity of child pornography, governmental efforts, and "Conference for Promotion of Measures on Eradication of Child Sexual Exploitation". (National Police Agency)

(v) Implementation of domestic public relations regarding the Convention on the Rights of the Child and the Optional Protocol to the Convention on the Rights of Child on the sale of children, etc.

On the website of the Ministry of Foreign Affairs, section for the following have been created: the Convention on the Rights of the Child, Optional Protocol to the Convention on the Rights of the Child on the sale of children, etc., (which refers to the Optional Protocol to the Convention on the Rights of the Child on the sale of children, child prostitution and child pornography; the same shall apply hereinafter), the government's report to the Committee on the Rights of the Child, the concluding observations issued by the committee in response to said government's report, and the electronic version of the leaflet of the convention, thereby promoting domestic public relations. (Ministry of Foreign Affairs)

 On the website of the Ministry of Foreign Affairs, section for the following have been created: the Convention on the Rights of the Child, Optional Protocol to the Convention on the Rights of the Child on the sale of children, etc., the government's report to the Committee on the Rights of the Child, the concluding observations issued by the committee in response to said government's report, and the electronic version of the leaflet of the convention, thereby having promoted domestic public relations. (Ministry of Foreign Affairs)

### (vi) Implementation of public relations and awareness-raising activities for the eradication of trafficking in persons

Creating posters and leaflets of measures against trafficking in persons with the aim to appeal to the demand-side of sexual exploitation and raise public awareness on this issue and distributing these to local governments, airports and marine ports, universities and technical colleges, the Japan Association of Travel Agents, the International Organization for Migration (IOM), and other related organizations and bodies. (Cabinet Office, Cabinet Secretariat, National Police Agency, Ministry of

Justice, Ministry of Foreign Affairs, Ministry of Education, Culture, Sports, Science and Technology, and Ministry of Health, Labour and Welfare)

- Creation of posters and leaflets of measures against human trafficking with the aim to appeal to the offense (demand) side of sexual exploitation etc., and distribution of those to local governments, airports and seaports, universities and technical colleges, the Japan Association of Travel Agents, the International Organization for Migration (IOM), and other organizations and groups. (Cabinet Office)
- Creation of leaflets for reporting human trafficking damages, of which 268,600 copies were distributed to prefectural police departments, embassies, NGOs and the like, as well as uploaded to the National Police Agency's website. In 2017 real estate groups were asked to post the same leaflet and another, produced by the Cabinet Office, to bulletin boards in apartment buildings, as part of an effort to make these leaflets available where victims can easily find them. (National Police Agency)

### (vii) Implementation of training for those that are engaged in the education and awarenessraising of young people

Providing awareness-raising and prevention trainings on violence against women for people who have opportunities to educate young people with aim to enhance educational and learning activities for the youth. (Cabinet Office and Ministry of Education, Culture, Sports, Science and Technology)

- Training implemented for:
  - · People in positions of authority with the opportunities to educate and inform young people
  - Local administrators in local governments responsible for education on and prevention of violence against women among young people
  - Private organizations active in the education on and prevention of violence against women among young people

The aim being to teach these groups the current state of violence against women among young people and effective strategies for prevention and education. (Cabinet Office)

- Lectures were held to train health educators on fundamental perspectives in health counseling and guidance. Topics covered included means to comprehend psychological and physical health issues and their causes, health guidance content, and basic ways of responding to children and parents and legal guardians (245 participants). (Ministry of Education, Culture, Sport, Science and Technology)
- Based on the "Actions for proceeding measures on the Issues of So-called forced appearances in

pornographic materials and 'JK Business.'" (decided on May 19, 2017 by the Relevant Government Authorities' Strategic Planning Conference on the Issues of So-called forced appearances in pornographic materials and 'JK Business.'), materials were created summarizing information such as where students and others facing such problems can seek help. These were distributed to 180 institutions of higher learning in Tokyo, and promoted to faculties and universities for use for guidance counseling and crime prevention education. (Ministry of Education, Culture, Sport, Science and Technology)

#### (viii) Consideration for crime victims whose damage tends to be hidden

To make people understand reality of victims of sexual crimes and victimized children whose damage tends to be hidden by symposiums occasionally, and heighten awareness and motivation to support victims by the whole society. (National Police Agency, Cabinet Office, Ministry of Internal Affairs and Communications, Ministry of Justice, Ministry of Education, Culture, Sports, Science and Technology, and Ministry of Health, Labour and Welfare)

- 32,000 leaflets were created to provide information on sexual exploitation counseling and support content in order to prevent the invisibility of damages by urging child victims and their parents or legal guardians to report damages or to seek out counseling. These leaflets were distributed to prefectural police departments and relevant government authorities, and uploaded onto the National Police Agency's website. (National Police Agency)
- In October 2017, as public relations and public awareness-raising activities to promote information about the circumstances of victims of sexual crimes, to increase understanding of the need for support, and to expand the breadth of support offered, a "National Forum on Support for Crime Victims" was held in conjunction with institutions involved in crime victim support and private victim support groups, with the theme "For an Expansion of Support for Victims of Sexual Crimes." Approximately 500 people participated. (National Police Agency)

#### (ix) Improvement of access to activity subsidies by private organizations

Efforts shall be made to improve access by researchers, volunteer groups, etc., (engaging in research studies related to measures against child sexual exploitation or support activities for victims) to information regarding activity subsidy projects by summarizing information about the subsidy projects of private organizations and setting up links to the websites that provide such information in the section of measures against child sexual exploitation on the website of the National Police Agency. (National Police Agency)

 Access to information regarding project assistance for volunteer groups and researchers engaging in research studies related to measures against child sexual exploitation or support activities for victims, was improved by posting a link to "The Japan Foundation Center" website in the section for measures against child sexual exploitation on the National Police Agency's website. The foundation website publishes summarizing information about the subsidy projects of private organizations. (National Police Agency)

## (x) Assistance for the awareness-raising activities of private organizations for the protection of children

In order to prevent children from being involved in crimes through the internet, the government will provide assistance for the continuous implementation of awareness-raising activities to prevent the victimization of children by participating in awareness-raising activities conducted by private organizations, such as the Japan Internet Safety Promotion Association, for the purpose of encouraging the use of filtering services, on occasions to consider such activities, and providing necessary information and advice. (Ministry of Internal Affairs and Communications, and Ministry of Economy, Trade and Industry)

Participation in the following working groups of the Japan Safety Promotion Association, which consider awareness-raising activities or research and study project, aiming to increase the internet literacy of young people, and in the Executive Committee of the High School Students ITC Conference (4 meetings in fiscal year 2017). In each meeting, offered advices regarding content and direction based on the Act on Development of Internet Use Environment for Young People.

-Awareness Building Activities Working Group, Awareness Building & Public Relation

Committee (2 meetings in fiscal year 2017)

-Research and Study Working Group, Research Committee (3 meetings in fiscal year 2017) (Ministry of Internal Affairs and Communications)

 Aiming for safe and secure internet usage by young people, the Ministry of Internal Affairs and Communications and the Ministry of Education, Culture, Sports, Science and Technology cooperated with communication-related organizations and others to organize the "e-Net Caravan". This consisted of educational lectures for juvenile students, their parents and legal guardians, and educators (lectures held in fiscal year 2017: 2,309, attended by approximately 390,000). In addition, beginning with fiscal year 2016, a new lecture which aims to raise understanding of

filters against illegal and harmful content was instituted for parents/legal guardians and educators on the content and setup of smartphone internet filters. The Ministry of Internal Affairs and Communications has dispatched employees of the Regional Bureaus of Telecommunications and other agencies as lecturers, and has cooperated in the evaluation of lecture content and materials, as well as in the expansion of the lectures. (Ministry of Internal Affairs and Communications, Ministry of Education, Culture, Sports, Science and Technology)

- In order to support efforts by private organizations, like the Conference for the Promotion of Building a Safe Internet, we actively participated in task section meetings as an observer and in exchanges of opinion. In addition, the Conference for the Promotion of Building a Safe Internet was cooperated with to jointly hold a high-school student ICT conference. (Ministry of Economy, Trade and Industry)
- (xi) Promotion of comprehensive measures to prevent victimization based on the Act on Development of Internet Environment for Young People, etc.

In light of the ongoing occurrence of cases where children are victimized by sexual exploitation such as child pornography crimes or are involved in trouble via the use of the internet, measures shall be taken pursuant to the Act on Establishment of Enhanced Environment for Youth's Safe and Secure Internet Use (Act No. 79 of 2008) and (Third) Basic Plan regarding Measures to Ensure Youth's Safe and Secure Internet Use (July 30, 2015 Decision of the Headquarters for the Promotion of Development and Support for Children and Young People) so as to reduce opportunities where children access illegal/harmful information as much as possible. In addition, related ministries/agencies and related business operators shall be united to promote publicity and awareness-raising activities on proper internet use by children toward children and their parents/guardians, etc., along with research studies, and other measures, comprehensively. (Cabinet Office, National Police Agency, Ministry of Internal Affairs and Communications, Ministry of Justice, Ministry of Education, Culture, Sports, Science and Technology, and Ministry of Economy, Trade and Industry)

- The "Evaluation Meeting on Maintaining an Internet Environment for Young People" was held in April, June, September, and December 2017 and February 2018. (Cabinet Office)
- Research was conducted on problematic cases of internet use and an "internet trouble case collection" was created summarizing methods for prevention of and responding to such cases. This is published on the Ministry of Internal Affairs and Communications' website, along with information of the case collection and its use in all 47 prefectures and 1,742 municipalities. (Ministry of Internal Affairs and Communications)
- In preparation for the early implementation of the Revised Act on Development of Internet Environment for Young People, producers of devices with internet connectivity and developers of operating systems were informed of their obligations and urged to familiarize themselves with them. (Ministry of Economy, Trade and Industry)

- Holding of internet safety classes to support the raising of students' and parents/legal guardians' literacy regarding safe internet use (Fiscal year 2017: 91 classes, 7,100 attendees). (Ministry of Economy, Trade and Industry)
- In cooperation with relevant government agencies, a notice was issued to the Education Committee on December 28 urging educators to participate in an internet safety class. (Ministry of Economy, Trade and Industry)
- Distribution of educational materials on safe internet use called "Important Facts about Internet Use at Each Level of Growth" to various events. The materials were produced by the Ministry of Economy, Trade and Industry in 2015, (Ministry of Economy, Trade and Industry)
- Support for efforts by social networking site operators to delete illegal and harmful content and to build a counseling infrastructure. This was done by urging cooperation between operators, NPOs, and relevant government agencies. (Ministry of Economy, Trade and Industry)
- Repeat mention 1 (ii): Production of leaflet for preventing criminal victimization related to the use of online dating sites or social networking sites. (National Police Agency)
- Repeat mention 1 (ii): Dissemination of the "Joint Message of Chairman of the National Public Safety Commission and the Minister of Education, Culture, Sports, Science and Technology for Prevention of Child Sexual Exploitation through Internet." (National Police Agency, Ministry of Education, Culture, Sports, Science and Technology)
- Repeat mention 1 (ii): Holding of lectures on juvenile delinquency prevention classes etc. (National Police Agency)
- Repeat mention 1 (ii): Implementation of "Net Moral Caravan" (Ministry of Education, Culture, Sports, Science and Technology)
- Repeat mention 1 (x): Implementation of "e-Net Caravan" (Ministry of Internal Affairs and Communications, Ministry of Education, Culture, Sports, Science and Technology)

#### (xii) Efforts in "Campaign for Eliminating Violence against Women"

During the annual Campaign for Eliminating Violence against Women (from November 12 to 25, which is the International Day for the Elimination of Violence against Women), public relations and awareness-raising activities are developed toward eliminating violence against women including child sexual exploitation in collaboration with local governments, women's groups and other relevant organizations. (Cabinet Office and other related bodies)

• During the period of the "Campaign for Eliminating Violence against Women" from November 11 to 25, 2017, expansion was planned for awareness-raising educational efforts regarding the importance of women's human rights, along with raising social consciousness regarding violence

against women. This was in cooperation and conjunction with local governments, women's organizations and other groups.

During fiscal 2017, Tokyo Tower and Tokyo Sky Tree were lit up purple, based on the purple ribbon, a symbol of rooting out violence against women, and light-ups were expanded to other institutions nationwide. In addition, approximately 90,000 posters and leaflets were produced and distributed to local governments and women's groups, as well as private companies like Tokyo Metro. (Cabinet Office)

### (xiii) Efforts during "National Month for the Prevention of Juvenile Delinquency and Juvenile Damage"

During the "National Month for the Prevention of Juvenile Delinquency and Juvenile Damage" observed every July and the "Children and Young People's Development Support Month" observed every November, the prevention of crime victimization detrimental to the well-being of young people shall be given high priority, and public relations and awareness-raising activities shall be promoted in collaboration and cooperation with related organizations and bodies and local residents to enhance people's understanding about measures against child sexual exploitation. (Cabinet Office, National Police Agency, and other related bodies)

- Considering the formulation of "Basic Plan on Measures against Child Sexual Exploitation" on the April, 2017, during the "National Month for the Prevention of Juvenile Delinquency and Juvenile Damage" in July, "Prevention of Child Sexual Exploitation" was made an issue of the highest priority. Relevant government authorities, local governments, and relevant organizations cooperated to jointly implement focused educational efforts to raise public awareness. In addition, during the "National Month for the Prevention of Juvenile Delinquency and Juvenile Damage" the Cabinet Office held a symposium with the theme "For Rooting out Child Sexual Exploitation" and the "Forum for Building an Environment for Young People's Internet Use" in 3 locations. (Cabinet Office)
- During the "Children and Young People's Development Support Month" in November 2017, "promoting efforts to protect children from crime and harmful environments" was made a priority item, and various activities and projects were implemented by relevant government agencies, local governments, and other relevant organizations. (Cabinet Office)
- Creation of approximately 60,000 posters to promote the "National Month for the Prevention of Juvenile Delinquency and Juvenile Damage" which were distributed to relevant government agencies, prefectures, prefectural police departments, and relevant organizations, with requests to post. In addition, the management companies of Pro Baseball and J-League, as well as the

management companies of baseball and soccer stadiums were asked to cooperate in promoting the national month by using stadium screens and announcements during official games. (National Police Agency)

• Repeat mention 1 - (ii): Holding of public symposium on stopping youth crime and abuse (Cabinet Office)

#### (xiv) Efforts during "Child Abuse Prevention Month"

During "Child Abuse Prevention Month" every November, which is designated based on the idea that the life, rights, and future of children should be protected by all of society, public relations and awareness-raising activities shall be promoted jointly with local governments and related bodies, so as to raise social awareness toward the issue of child abuse, including sexual abuse. (Ministry of Health, Labour and Welfare, and other related bodies)

In order to raise social interest in the problem of child abuse, including sexual abuse, in conjunction with the November 2017 "Child Abuse Prevention Month" a "Strategic Conference to Stop Child Abuse" was held on November 22. Educational public-awareness posters (116,000 B2-format posters, 289,000 A3-format posters) and leaflets etc. (1.93 million leaflets, 32,200 flyers) were created and distributed among other coordinated cooperative efforts by local governments, relevant organizations, and others, to promote educational and public-awareness campaigns. (Ministry of Health, Labour and Welfare)

# (xv) Strengthening collaboration with foreign investigative authorities and international mutual legal assistance

- For crimes of child sexual exploitation such as child prostitution and child pornography crimes committed abroad by Japanese nationals or such crimes committed in Japan that were detected by reports from abroad, arrests should be actively made in collaboration with overseas investigative authorities. (National Police Agency)
- Information regarding child pornography crimes committed by a Japanese national overseas was shared with the Royal Thai Police, and due to investigative work by the Royal Thai Police, the suspect was arrested. In addition, information received from foreign investigative authorities was shared with prefectural police departments and promoted arrests actively. (National Police Agency)

- In carrying out investigations and trials of child sexual exploitation cases such as child prostitution and child pornography, when necessary, a mutual legal assistance request shall be made to foreign countries in accordance with international comity or relevant international agreements such as mutual legal assistance treaties, so as to realize proper punishment. When a mutual legal assistance request is made to Japan by foreign states, Japan earnestly provides assistance in accordance with the relevant domestic laws, including the Act on International Assistance in Investigation and Other Related Matters (Act No. 69 of 1980), thereby strengthening international cooperation on a global scale. (Ministry of Justice and Ministry of Foreign Affairs)
- In criminal cases of child sexual exploitation, like child prostitution and child pornography, mutual legal assistance requests by foreign authorities were actively responded. (Ministry of Justice)

### (xvi) International dissemination of information on the Basic Plan on Measures against Child Sexual Exploitation

By translating the Basic Plan on Measures against Child Sexual Exploitation into English and utilizing it for the reports submitted to international organizations and for various international meetings, efforts shall be made to gain better understanding from international society on detailed measures against child sexual exploitation taken in Japan and the government's commitment. (National Police Agency and Ministry of Foreign Affairs)

- "Basic Plan on Measures against Child Sexual Exploitation" was translated into English, uploaded to the National Police Agency's website (in Japanese and English) and distributed to embassies in Tokyo. It was also promoted at "the 35<sup>th</sup> Meeting of the Interpol Specialists Group on Crimes Against Children" at Interpol headquarters in November 2017, "the 2<sup>nd</sup> Specialist Group Meeting on Child Sexual Exploitation", held by the National Police Agency in December 2017, and others. (National Police Agency)
- The English version of the plan was disseminated to relevant governments and organizations, and the like via overseas diplomatic establishments. (Ministry of Foreign Affairs, National Police Agency)

(xvii) Strengthening of international collaboration and the promotion of information dissemination to international society through participation in international efforts Through active participation in the activities of G7 Rome/Lyon Group and the ICPO, international collaboration shall be strengthened by facilitating information exchange with countries around the world, and thus the dissemination of information on our efforts shall be promoted. (National Police Agency, Ministry of Justice, and Ministry of Foreign Affairs)

- Through participation in "the 35<sup>th</sup> Meeting of the Interpol Specialists Group on Crimes Against Children" held at Interpol headquarters in November 2017, information was exchanged with foreign investigative authorities and international cooperation strengthened, along with dissemination of information regarding Japan's efforts. (National Police Agency)
- Regarding the ICPO International Child Sexual Exploitation database terminal instituted in March 2011, information sharing was promoted via said terminal among participating countries by dispatching professionals to user instruction sessions held at ICPO headquarters in September, 2017. (National Police Agency)

### (xviii) Participation in "WePROTECT Global Alliance to End Child Sexual Exploitation Online"

Through participation in "WePROTECT Global Alliance to End Child Sexual Exploitation Online," which is a new framework for international collaboration under which governments and private businesses around the world cooperate to take measures against child sexual exploitation on the internet, international collaboration shall be strengthened by facilitating information exchange with countries around the world, and information dissemination shall be actively promoted concerning public-private joint efforts implemented in Japan so as to gain better understanding from international society. (National Police Agency, Cabinet Secretariat, Cabinet Office, Ministry of Internal Affairs and Communications, Ministry of Justice, Ministry of Foreign Affairs, Ministry of Education, Culture, Sports, Science and Technology, Ministry of Health, Labour and Welfare, and Ministry of Economy, Trade and Industry)

- Actively participating in the "WePROTECT Global Alliance to End Child Sexual Exploitation Online" by placing the Chairman of National Public Safety Commission as the cabinet minister in charge. Participated in the "Agenda 2030 for Children: End Violence Solutions Summit", held in February 2018 in Sweden, and its workshops that the WePROTECT Global Alliance was in charge of, and strengthened international cooperation by furthering the sharing of information with other countries. (National Police Agency)
- In part because the "WePROTECT Global Alliance to End Child Sexual Exploitation Online" is led by the United Kingdom, in the Japan-UK Joint Declaration on Security Cooperation published on the occasion of the Japan-UK summit meeting on August 31, 2017, "Combating serious and organized crime, including modern slavery and online child sexual exploitation" was included as

an area of cooperation. (Ministry of Foreign Affairs)

On February 14, 2018, Mr. Manabu Horii, Parliamentary Vice-Minister for Foreign Affairs, participated in the "Agenda 2030 for Children: End Violence Solutions Summit" held in Sweden as a representative of the Japanese government. He gave a speech during a workshop on protecting children from online violence and abuse organized by the "WePROTECT Global Alliance to End Child Sexual Exploitation Online" in the afternoon of the same day, showcasing public and private Japanese efforts and reaffirming Japan's will to end the online sexual exploitation of children. (Ministry of Foreign Affairs)

#### (xix) Holding of seminars concerning measures against child sexual exploitation

Seminars shall be held to disseminate information on measures against child sexual exploitation taken in Japan under which the public and private sectors collaborate for the eradication of child sexual exploitation and the protection of child victims, in order to gain better understanding of Japan's efforts from the general public and international society. (National Police Agency)

On December 2017, about 150 representatives from relevant government agencies, foreign institutions, international institutions, private groups and others were invited to participate in the "2<sup>nd</sup> Specialist Group Meeting on Child Sexual Exploitation". Information was exchanged regarding activities by private groups to eliminate child sexual exploitation and advanced efforts by foreign institutions and others. (National Police Agency)

## (xx) Building of the platform for promoting international collaboration for the eradication of human trafficking cases

In order to promote the arrest of brokers of trafficking in persons in Japan and abroad and to prompt the protection of victims, Contact Point Meeting with related administrative bodies, foreign embassies in Tokyo, international organizations, NGO, etc., shall be held to share information and have talks aimed at facilitating the smooth handling of such crimes. (National Police Agency)

 At the 14<sup>th</sup> Contact Point Meeting held in July 2017, relevant government institutions, foreign embassies of 12 countries in Tokyo, international organizations, and 13 NGOs sent 183 participants, who conducted debate on smooth processing of cases and information sharing for the swift protection of victims and arrests of foreign and domestic brokers involved in human trafficking. (National Police Agency)

(xxi) Implementation of the Optional Protocol to the Convention on the Rights of the Child on

### the sale of children, child prostitution and child pornography (hereinafter referred to as "the Protocol") and release of the information on domestic actions

Japan will endeavor to ensure the implementation of the Protocol in line with the purport of the concluding observations which were issued by the Committee on the Rights of the Child ("CRC") in response to Japan's national report submitted in accordance with the provisions of the Protocol and, as necessary, taking into consideration the recommendations in the report of the Special Rapporteur on the sale of children, child prostitution and child pornography. Japan will also proactively release the information on Japan's actions through the above-mentioned national report to the CRC as well as other channels. (Ministry of Foreign Affairs, Cabinet Secretariat, Cabinet Office, National Police Agency, Ministry of Justice, Ministry of Education, Culture, Sports, Science and Technology, and Ministry of Health, Labour and Welfare)

- In June 2017, Japan submitted its 4<sup>th</sup> and 5<sup>th</sup> governmental reports regarding the Convention on the Rights of the Child. The report focuses on progress of the implementation of the Convention on the Rights of the Child and the Optional Protocol to the Convention on the Rights of Child on the sale of children, etc. in Japan between 2006 and 2016. (Ministry of Foreign Affairs)
- On February 14, 2018, Mr. Manabu Horii, Parliamentary Vice-Minister for Foreign Affairs, participated in the "Agenda for Children 2030: End Violence Solutions Summit", held in Sweden, as a representative of the Japanese government.

In his speech, he declared that Japan would become a pathfinding country in the Global Partnership to Stop Violence against Children (GPeVAC) (i.e. a country that is committed to efforts to end violence against children within its borders) and announced plans to create a multi-stakeholders' platform for deepening conversation in this field with representatives of civil society. (Ministry of Foreign Affairs)

- Based on the directive "About Strengthening the Measures on the Child Sexual Exploitation" (April 25, 2017 National Police Agency Bulletin No. 10, etc.), prefectural police departments were instructed in meetings to thoroughly crack down on vicious child prostitution and child pornography cases, to implement reliable support for child victims, and to conduct public relations and public awareness-raising activities for preventing victimization. (National Police Agency)
- Information regarding Japanese efforts was actively disseminated to the international community, for example by uploading an English-language version of the "Basic Plan on Measures Against Child Sexual Exploitation" and Japan's efforts in English to the website of the National Police agency. (National Police Agency)

## 2. Support for children and families to ensure the sound growth of children without victimization by sexual exploitation

### (i) Promotion of "Spring Safety Net / New Term Action" under collaboration between the public and private sectors

In collaboration and cooperation with local governments, related business operators, schools, and community groups, etc., promotions and awareness-raising activities targeting children and their parents shall be conducted to encourage the use of filtering and rulemaking at home and to enhance the internet literacy, so that young people can use internet connection devices such as smartphones safely and securely, particularly intensively at the beginning of the new school year in spring (in Japan) when many children may carry smartphones, etc., for the first time. (Cabinet Office, Cabinet Secretariat, National Police Agency, Ministry of Internal Affairs and Communications, Ministry of Justice, Ministry of Education, Culture, Sports, Science and Technology, Ministry of Health, Labour and Welfare, and Ministry of Economy, Trade and Industry)

- As in previous years, the initiative "Spring Safety Net / New Term Action" was implemented in 2017 from February to May. Based on a case of murder and abandoning a corpse in Zama City, Kanagawa Prefecture, "Spring Safety Net / New Term Action" was begun early and extended, from December 2017 to May 2018, in order to strongly promote education activities with an emphasis on promoting the use of internet filters and raising internet literacy. (Cabinet Office)
- Based on the case in Zama City, a leaflet titled "Children Are Being Targeted!" featuring recent criminal incidents was created in December 2017. It was published on the National Police Agency's website, and distributed to parents and legal guardians via prefectural police departments, to prevent criminal victimization of children through the use of internet. (National Police Department)
- Beginning in December 2017, the initiative "Spring Safety Net / New Term Action" was implemented in cooperation with relevant government agencies and private operators. The initiative was focused on various efforts to promote the use of internet filters and to raise internet literacy. As part of the initiative, business operators were asked to inform customers about internet filters and to rigorously apply them, while parents and legal guardians were also urged to rigorously supervise such filters.

In addition, in cooperation with relevant organizations, especially Regional Bureaus of Telecommunications, leaflets and the like were distributed in public or during school entrance ceremonies, while local media were informed regarding reporting on such matters. Furthermore, beginning in January 2018, an alliance of relevant government agencies has distributed 400,000

copies of education materials for parents and legal guardians to cellphone service providers as informational materials in shops and the like. (Ministry of Internal Affairs and Communications)

- Efforts from the preceding year were commenced earlier as part of the "Spring Safety Net / New Term Action" initiative, which promotes more forceful efforts in educational activities and the like, focusing on promoting the use of internet filters and raising internet literacy. Notices were sent out on November 29 to faculty committees and others, asking to educate students in school on safe and secure use of smartphones etc. during the period of simultaneous emergency action from December to May. (Ministry of Education, Culture, Sports, Science and Technology)
- Concerned business operators and organizations were asked for their cooperation in displaying
  posters and distributing leaflets in stores about the use of internet filters and information regarding
  the Revised Act on Development of Internet for Young People. (Ministry of Economy, Trade and
  Industry)

#### (ii) Implementation of awareness-raising activities for safe and secure internet use by children

- In order to ensure safe and secure internet use by young people, an awareness-raising course called "e-Net Caravan" is provided to children as well as their parents/guardians and teachers, who are supposed to protect, educate, and guide children, in collaboration with telecommunication-related organizations, and, starting from September 2016, an advanced course for parents/guardians and teachers, called "e-Net Caravan plus," is also being provided with a view toward raising awareness for the importance of filtering and ensuring that everyone knows how to use filtering services. (Ministry of Internal Affairs and Communications, and Ministry of Education, Culture, Sports, Science and Technology)
- Repeat mention 1 (x): Implementation of "e-Net Caravan" (Ministry of Internal Affairs and Communications, Ministry of Education, Culture, Sports, Science and Technology)
- Awareness-raising activities using the booklet covering the issue of revenge pornography victimization and child pornography victimization through community sites and SNS shall be promoted. (Ministry of Justice)
- With the goal to stop human rights violations on the internet, an awareness-raising video and brochure were created for junior high and high school students and their parents or legal guardians, and these materials are delivered via the internet and using social networking sites. (Ministry of Justice)

- At the general meeting or national convention of the National Congress of Parents and Teachers Associations of Japan and the National Federation of High School Parent-Teacher Associations, materials for raising awareness regarding the importance of filtering services, etc., shall be distributed to disseminate knowledge about the appropriate use of the internet and how to avoid victimization by sexual exploitation due to use of the internet. (Ministry of Education, Culture, Sports, Science and Technology)
- During the general meeting (approximately 200 participants) and national convention (approximately 17,000 participants) of the Japan PTA National Conference and the National High School PTA Federation, educational materials ("Wait a Second! Information for the Smartphone Generation") for proper smartphone use and for stopping child sexual exploitation based on internet use were distributed and promoted. (Ministry of Education, Culture, Sports, Science and Technology)
- In order to make parents/guardians aware of potential risks associated with the use of the internet by children and of measures to prevent the criminal victimization of children, a leaflet for the prevention of the criminal victimization of children through the use of internet, titled "STOP! Internet Crimes," shall be produced, thereby promoting raising-awareness activities. (National Police Agency)
- In order to inform parents and legal guardians regarding the inherent dangers of children's internet use and measures to prevent criminal victimization of children, in January 2018 the educational leaflet "STOP! Internet Crimes" on preventing criminal victimization of children related to internet use was created, published on the National Police Agency's website, and distributed to parents/guardians via prefecture police departments. (National Police Agency)
- Repeat mention 1 (ii): Production of leaflet for preventing criminal victimization related to the use of online dating sites and social networking sites. (National Police Agency)
- As part of efforts to facilitate the safe and secure use of the internet by young people, awarenessraising and educational materials for parents/guardians shall be produced and made publicly available in collaboration with related ministries and agencies, thereby promoting awarenessraising activities. (Cabinet Office)
- In November 2017, educational materials were created and published, in cooperation with relevant government agencies, for parents and legal guardians to promote young people's safe and secure

## (iii) Assistance for the establishment of a cooperative structure at the local level for the safe and secure use of the internet by young people

By holding the "Forum for the Creation of the Internet Use Environment for the Youth" in several places nationwide in cooperation with local governments and related organizations, the government shall assist in the establishment of cooperative structures at the local level to facilitate the safe and secure use of the internet by young people. (Cabinet Office)

 In fiscal 2017, the "Forum for the Creation of the Internet Use Environment for the Youth" was held as a project to support local cooperation regarding young people's internet use in three locations nationwide: Kagoshima Prefecture in July and Fukui and Aomori Prefectures in November, with a total attendance of approximately 500. (Cabinet Office)

## (iv) Assistance in publicity and awareness-raising activities at the local and family level for the proper use of the internet by children

With the aim of encouraging the proper use of the internet by children, in addition to assistance for "School Internet Patrols" conducted by the governments of each prefecture and designated cities via the use of internet patrols and private specialized bodies, assistance shall be provided through the Comprehensive Project for Promoting Support for Education at home in Local Communities so that classes on the risks and proper use of mobile phones and the internet will be provided to parents/guardians on such occasions as the medical checkups of children before they begin school, parents' meetings, parents' days, etc. Also, in order to adapt to the rapidly evolving and expanding internet environment, advanced measures against harmful environments at the local level shall be promoted through the "Community Support Project for Internet-related Measures," including the training of internet literacy instructors and the establishment of a system to deal with problems involving the internet. (Ministry of Education, Culture, Sports, Science and Technology)

- Support was given to "School Internet Patrol" for early detection and response to internet bullying, project implemented by prefectures and government ordinance cities. The aim is to build support structures for responding to and solving problems like bullying (total of 18 local governments). (Ministry of Education, Culture, Sports, Science and Technology)
- Via the Comprehensive Project for Promoting Support for Education at home in Local Communities, support was given to lectures for parents and legal guardians concerning the dangers and appropriate use of cellphones and the internet during school entrance health

examinations, parents' meetings, and visitation days. (Ministry of Education, Culture, Sports, Science and Technology)

 Support was given by local governments and private organizations in 5 locations nationwide via the "Community Support Project for Internet-related Measures" for the training of internet literacy counselors and for building counseling infrastructure on the internet and elsewhere focused on internet-related problems. The project supports progressive efforts regarding information and education about safe and secure internet use in local areas. (Ministry of Education, Culture, Sports, Science and Technology)

#### (v) Enhancement of information morals education at schools

Using the instruction manual, etc., concerning information morals education, seminars and forums for information morals education for school teachers shall be held in an effort to disseminate information morals education throughout the nation, and awareness-raising materials for children and students shall be produced and distributed so as to address new issues associated with computerization. (Ministry of Education, Culture, Sports, Science and Technology)

- Seminars and forums on information morals education for educators and the like were held in 6 locations nationwide. Educational materials for children and students were created and of one copy of each distributed to all primary, junior high, and high schools, and additionally to all firstyear junior high school students. (Ministry of Education, Culture, Sports, Science and Technology)
- In June 2017, the leaflet "To All about to Go on their Summer Vacation: The Internet is Full of Dangers" was jointly created by the Ministry of Education, Culture, Sports, Science and Technology and the National Police Agency. It features concrete criminal cases and methods. The leaflet was then published on the websites of the Ministry of Education, Culture, Sports, Science and Technology and the National Police Agency. A public announcement and requests were made via faculty committees for distribution to juvenile students and parents and legal guardians. In addition, the leaflet was distributed to juvenile students at juvenile delinquency prevention classes conducted by each prefectural police departments. (Ministry of Education, Ed

Culture, Sports, Science and Technology, National Police Agency)

# (vi) Development and publication of internet literacy indicators (ILAS) for the safe use of the internet by young people

A test to visualize the ability of young people to cope with dangers and threats on the internet and the actual status shall be conducted along with a questionnaire survey on the use of information communication devices (smartphones, etc.) by young people, and the results shall be analyzed, compiled, and made public every year as the "Internet Literacy Assessment indicator for Students (ILAS)." (Ministry of Internal Affairs and Communications)

• A test was developed to visualize the ability of young people to respond to dangers and threats on the internet and the state of this ability. It was implemented alongside a survey on young people's use of information transmission devices (smartphones and the like). From 2012, the results were analyzed and aggregated into an index for the safe and secure use of the internet by young people (ILAS: Internet Literacy Assessment indicator for Students). From July to December 2017 approximately 17,200 first-year high-school students were tested in 95 schools nationwide, and the aggregated, analyzed, and compared results were published in April 2018. (Ministry of Internal Affairs and Communication)

#### (vii) Surveys for cleaning up harmful environments surrounding juveniles

- In order to promptly and appropriately deal with the situation where businesses in which high school girls serve customers via sexual behavior emerge one after another in different methods such as the "girls izakaya (Japanese style restaurant bar)" and the "high school girls rifure (reflexology)," a survey on the actual state of new types of business focused on children as sexual objects shall be conducted. (National Police Agency)
- In order to promptly and appropriately respond to situation where 'JK businesses' emerge one after another by changing its business models, in September 2017 and March 2018 status survey were carried out into new types of businesses focused on children's sexuality. (National Police Agency)
- In order to correctly grasp the situation of crime victimization caused by the use of community sites and to take various measures to prevent the victimization of children, a survey on the actual state of crimes resulting from the use of community sites, etc., shall be conducted. (National Police Agency)
- Prefectural police departments were instructed to submit half-yearly reports on matters necessary to understand properly about criminal victimization of children arising on online dating sites and social networking sites, and to create measures to prevent victimization of children. (National Police Agency)

#### (viii) Promotion of street guidance activities

Efforts shall be made in collaboration with related organizations and volunteers to find delinquent juveniles by actively talking to young people focusing on the time and place where gatherings of delinquent juveniles or delinquency are likely to take place and, when a delinquent juvenile is found or taken into custody, necessary warnings and guidance shall be provided to such juvenile or his/her parent/guardian taking into consideration the characteristics of such juvenile. By promoting these street guidance activities, efforts shall be made to prevent such juvenile from becoming a victim of sexual exploitation and to early detect and protect child victims. (National Police Agency)

 Promotion of street guidance activities in prefectural police departments in cooperation with juvenile police volunteers, resulting in the guidance of 476,284 delinquent juveniles in 2017. (National Police Agency)

## (ix) Promotion of the activities of juvenile guidance commissioners for the sound development of juveniles

Juvenile guidance commissioners commissioned by Prefectural Public Safety Commissions based on the Act on Control and Improvement of Amusement Business, etc. (Act No.122 of 1948) shall be provided with assistance such as the provision of information on the situation of juvenile delinquency, and the commissioner's activity to ensure the sound development of juveniles shall be promoted, including street juvenile guidance, advice to the operators of amusement businesses, and assistance to juvenile victims, etc. (National Police Agency)

 Legal training of juvenile guidance commissioners was implemented in prefectural police departments, and improvement of the commissioner's knowledge and skills by e.g. providing support for information sharing regarding the state of juvenile delinquency and amusement businesses, along with promotion of the commissioner's activities for the sound development of juveniles. (National Police Agency)

#### (x) Support for delinquent juveniles, etc., at Juvenile Classification Homes

As part of the community assistance service of Juvenile Classification Homes support for delinquent juveniles and their families, etc., shall be promoted in collaboration with related organizations to prevent juvenile delinquency and to rehabilitate delinquent juveniles. (Ministry of Justice)

• As part of the community assistance service in Juvenile Classification Homes, cooperation was organized with relevant institutions and implementation of support for delinquent youths and their

families, with the aim of stopping juvenile delinquency and enabling their rehabilitation. (Ministry of Justice)

#### (xi) Strengthening of assistance in cybercrime prevention volunteer activities

The establishment of cybercrime prevention volunteer organization groups, which engage in educational activities for the prevention of crimes in cyber space, public relations, and awarenessraising activities for the enhancement of awareness regarding social norms, online environment cleanups through cyber patrols, and other activities, shall be encouraged, and assistance in cybercrime prevention volunteer activities including activities to prevent child sexual exploitation shall be strengthened through the distribution of the Manual for Cybercrime Prevention Volunteer Activities (Model), "Cybercrime Prevention Volunteer Training Curriculum (Model)," etc. (National Police Agency)

In order to promote activities for stopping child abuse arising on social networking sites (SNS), the "Manual for Cybercrime Prevention Volunteer Activities" was revised in May 2017 by adding passages regarding cyber patrol on SNS and reporting inappropriate comments to the site administrators. Copies of the manual were sent to the prefectural police departments and it was published on the National Police Agency's website. In November 2017, certificates of appreciation were presented to 20 groups in 10 prefectures for the work as cybercrime prevention volunteers actively reporting inappropriate comments to SNS operators. (National Police Agency)

#### (xii) Support for single-parent families

In order to help single-parent families facing financial difficulties achieve self-reliance, comprehensive support shall be provided under the Project to Assist in the Self-reliance of Families Including Single-parent Families and Families with Multiple Children approved in December 2015 (at the meeting of the Council for Combating Childhood Poverty), such as in: i) doubling the additional amount of the child rearing allowance for the second- and later-born children (starting from the allowance for August 2016), ii) extending the duration of grants from the subsidies for the promotion of advanced vocational training, which is aimed at facilitating the acquisition of qualifications advantageous in securing a job, from two years to three years (starting from FY2016), iii) promoting the provision of one-stop services at local government consultation counters to handle issues peculiar to single-parent families, and iv) creating places where support for the acquisition of good lifestyle habits and learning support can be provided after the hours of after-school children's clubs. (Ministry of Health, Labour and Welfare)

- Based on the Project to Assist in the Self-reliance of Families Including Single-parent Families and Families with Multiple Children, implementation of expansion of comprehensive support strategies for single-parent families, centered on the following:
  - (i) The additional amount of child-rearing allowance beginning with the second child was raised to a maximum of double the previous amount, starting from the allowance for August 2016, based on the Revised Child-Rearing Allowance Act passed by an ordinary session of the Diet in 2016.
  - (ii) The payment period of subsidies for the promotion of advanced vocational training was raised from two to three years beginning in fiscal 2016. In addition, the training period in training institutions was lowered from at least two years to at least one year, expanding the number of eligible qualifications.
  - (iii) Beginning in fiscal 2014, consultation counters for single-parent families were expanded to provide one-stop services ranging from matters of child-rearing and daily life to finding work by adding vocational support specialists. This is in addition to the established mother-child and father-child self-sufficiency support workers. Furthermore, the provision of comprehensive counseling regarding the diverse problems faced by single parents during times such as the submission period of the child-rearing allowance status notification (August each year) starting from 2016.
  - (iv) Projects supporting children in daily life and school that assist in the acquisition of basic life skills and provide learning support and food, while also providing counseling in children's welfare facilities for children from single-parent families after the hours of after-school clubs, were implemented beginning in fiscal 2016. (Ministry of Health, Labour and Welfare)
- Legislative proposals for raising the number of child-rearing allowance payments from three times per year to six, beginning with the November 2019 payments were submitted to the 2018 ordinary session of the Diet. (Ministry of Health, Labour and Welfare)

#### (xiii) Employment support for parents in single-parent families

Employment support shall be provided to parents in single-parent families through the following measures.

- With respect to employment support at Hello Work (a public employment security office), onestop-type employment support systems shall be established throughout the nation by setting up Hello Work consultation counters at municipal welfare offices for needy persons including welfare recipients and the recipient of child rearing allowances, and team support shall be provided under agreements between Hello Work and local governments.
- At Hello Work for Mothers, comprehensive and consistent support for the jobseekers with small

children shall be continued so as to assist them in re-entering labor market. For parents in singleparent families, in particular, employment support shall be strengthened by staffing specialized counselors. Subsidies for the employment development of designated job seekers shall be granted to employers that have employed parents in single-parent families. In addition, employers that have employed parents in single-parent families shall be entitled to receive an additional amount of Career Development Subsidy for employers that have employed fixed-term contract workers as regular employees and trial employment incentive payments for employers that have provided a certain period of trial employment opportunities to job seekers that have difficulties in obtaining employment. Thus, support shall be provided through employment-related subsidies. (Ministry of Health, Labour and Welfare)

- Regarding vocational support provided at Hello Work (public employment security office), Hello Work consultation counters were installed in municipal welfare offices, expanded from 194 to 204 locations. This was with the aim of reaching a broad range of persons in difficulty, including welfare recipients and recipients of the child-rearing allowance.
- At Hello Work for Mothers, comprehensive consistent support is provided for job seekers with small children to assist them with finding work again. Vocational support is provided in particular for parents in single-parent families after the number of support specialists was increased (from 21 in fiscal 2016 to 26 in 2017). (Ministry of Health, Labour and Welfare)
- The payment of subsidies for employment development of designated job seekers for employers hiring parents in single-parent families was continued. In addition, support via employment-related subsidies was expanded. For example, the amount of subsidies for the employment of parents in single-parent families was increased such as the Career Development Subsidy for employers that have employed fixed-term contract workers as regular employees, or trial employment subsidy for employers hiring job seekers who have difficulties finding in employment on a trial basis for a certain period. (Ministry of Health, Labour and Welfare)

#### (xiv) Employment support for youths

In addition to employment support for new graduates and young non-regular workers ("freeters") who are seeking employment provided at Hello Work, specialized consultation support for inactive NEET to help achieve vocational independence and consultation services concerning job retention, career enhancement, etc., for those that are employed shall be provided at Regional Youth Support Stations. (Ministry of Health, Labour and Welfare)

- Detailed vocational support was implemented at Hello Work New Graduate Support and Youth Hello Work for recent graduates and young contract workers ("freeters") looking for employment. (Ministry of Health, Labour and Welfare)
- Consultation and support was implemented for vocational independence at regional youth support stations. (Ministry of Health, Labour and Welfare)

#### (xv) Support for poor persons

Under the Act on Support for Self-reliance of Needy Persons (Act No. 105 of 2013), support for children from poor families and their parents/guardians shall be implemented through the "Consultation Service for Self-reliance," which provides comprehensive support, and the "Learning-assistance Service for Children from Poor Households," etc. (Ministry of Health, Labour and Welfare)

• For the further expansion of the "Learning-assistance Service for Children from Poor Households," support was broadened for efforts by executive municipalities to strengthen cooperation in building connections and regularly sharing information between welfare agencies and schools and academic offices like faculty committees which understand children's circumstances, in fiscal 2017. (Ministry of Health, Labour and Welfare)

### **3.** Promotion of measures to prevent the occurrence and spread of victimization that focuses on tools used for child sexual exploitation

(i) Assistance in measures against such tools as taken by private organizations to protect children In order to prevent children from being involved in crimes via the internet, the government shall (by participating in the discussion of measures by private organizations including the Content Evaluation and Monitoring Association (EMA) and Japan Internet Safety Promotion Association, and by providing advice) provide assistance in the promotion of continuous efforts by content operators to protect children, such as in the introduction of effective "Internet zoning" (which refers to a tool to control the transmission and receipt of short messages between adults and children or ID searches on websites using the age information owned by mobile carriers so as not to allow ill-intentioned adults to approach children; the same shall apply hereinafter) utilizing the age verification function of mobile phone users or their age information, or the strengthening of the system to monitor websites such as the checking of short-message content in message exchange services. (Ministry of Internal Affairs and Communications, and National Police Agency)

- In July 20 the "Conference for Development of Internet Environment for Young People" was founded, which consists of 15 social networking site operators (18 operators are participating as of April 2018). It promotes autonomous child victimization prevention efforts such as information sharing between participating operators, research and public-awareness efforts. The National Police Agency also actively participates in the planning of the conference and provides information regarding child victimization cases and damage trends. Meetings are held generally once a month. (National Police Agency)
- Sharing of information useful for the moderation of mobile contents and the protection and sound raising of children with the Content Evaluation and Monitoring Association (EMA). (National Police Agency)
- Repeat mention 1 (x): Implementation of "e-Net Caravan" (Ministry of Internal Affairs and Communications)

# (ii) Assistance in voluntary efforts by mobile carries, third-party organizations, etc., to promote the use of filtering services

Under the ICT Service Safety and Security Study Group, the "Task Force on the Development of Secure and Safe Internet Use Environment for the Youth" has been set up and participated in by experts, mobile carriers, etc. and shall make recommendations concerning the publicity of filtering services for mobile phones and the improvement of the utilization rate in light of the issues to be

tackled, thereby promoting voluntary efforts by mobile carriers and third-party organizations concerned with filtering approval. (Ministry of Internal Affairs and Communications)

 Repeat mention 2 - (i): Implementation of "Spring Safety Net / New Term Action" (Ministry of Internal Affairs and Communications)

### (iii) Assistance for the operation of the Guidelines on Measures for Illegal Information on the Internet and Model Contract Articles on Measures for Illegal/Harmful Information

By participating in the liaison conference on measures for illegal information held by trade associations (Telecommunications Carriers Association, Telecom Services Association, Japan Internet Providers Association, and Japan Cable and Telecommunications Association) as an observer and otherwise, the government will provide assistance in the proper operation of the Guidelines on Measures for Illegal Information on the Internet, including the criteria for child pornography that should be deleted and the criteria for the violation of the Act on Regulation on Soliciting Children by Using Opposite Sex Introducing Service on Internet (Act No. 83 of 2003; hereinafter referred to as the "Online Dating Sites Regulation Act"), and the Model Contract Articles on Measures for Illegal/Harmful Information," including the provisions regarding the blocking of child pornography and the provisions prohibiting child prostitution, which have been established by said trade associations. (Ministry of Internal Affairs and Communications)

 Participated in the liaison conference on measures for illegal information and gave support in the proper application of the Guidelines on Measures for Illegal Information on the Internet and the Model Contract Articles on Measures for Illegal/Harmful Information. (Ministry of Internal Affairs and Communications)

(iv) Assistance in consultation services concerning illegal/harmful information on the internet In order to strengthen measures taken by internet service providers (hereinafter referred to as "ISPs") for illegal/harmful information on the internet based on relevant guidelines, the government will provide assistance for the operation of the Consultation Center for Illegal/Harmful Information, which conducts consultation for general internet users concerning illegal/harmful information on the internet, consultation for school officials concerning cyberbullying, etc., and consultation for ISPs, etc., concerning requests for deletion from general internet users, organizations dealing with human rights violations, the Internet Hotline Center, and police, etc. (Ministry of Internal Affairs and Communications)  Based on various guidelines, a consultation center for illegal and harmful information has been established, which counsels private individuals and providers on how to respond to particular cases involving illegal or harmful information on the internet. This is in order to strengthen the fight by providers and others against illegal and harmful information on the internet. (Ministry of Internal Affairs and Communications)

#### (v) Promotion of various measures toward improvement in the effectiveness of blocking

Images of child sexual exploitation on the internet significantly infringes on the rights of children. In an effort to protect the rights of children, ISPs and other business operators have been implementing blocking on a voluntary basis since April 2011. For the purpose of encouraging the voluntary introduction of effective blocking by ISPs and other business operators, while paying attention not to cause any unreasonable effects on the secrecy of communications and the freedom of expression of internet users, continuous efforts shall be made so as to have ISPs and other related parties understand the significance and effectiveness of blocking in preventing the distribution of child pornography on the internet.

Furthermore, assistance shall be provided so that, after any images of child pornography are detected, irrespective of the nationality of the servers, information will be provided from the National Police Agency and the Internet Hotline Center to the body to prepare and manage the address lists of websites containing child pornography, and so that the preparation of an address list of websites containing child pornography and the provision of relevant address lists to ISPs and other related parties by the body to prepare and manage the address lists of websites containing child pornography and effectively. In addition, assistance shall be continuously provided so that ISPs can implement blocking in a stable manner. (Ministry of Internal Affairs and Communications, National Police Agency, and Ministry of Economy, Trade and Industry)

- It is important to ensure that the application of blocking child pornography websites does not unduly interfere with internet users' privacy in their communications and their freedom of expression, and the plan supports the autonomous introduction and application of blocks by providers. (Ministry of Internal Affairs and Communications)
- Support was given to private autonomous efforts by sharing necessary information and advice with private associations like the Conference for Promoting Building a Safe Internet, the Expert Committee for Measures to Stop the Spread of Child Pornography, and the Internet Content Safety Association. (Ministry of Internal Affairs and Communications)
- The Internet Content Safety Association, which compiles a list of addresses to which child

pornography is uploaded, was established in March 2011. Beginning in April of that year, some ISPs began blocking such sites autonomously. As of January 1, 2018, the child pornography address list has been shared with 73 ISPs, 4 telecom groups, 3 search engine operators, and 2 filter operators. The plan supports this effort so that measures to stop the spread of child pornography can be taken. (Ministry of Internal Affairs and Communications)

• The Internet Hotline Center, the IHC, which is commissioned to a private organization by the NPA, reports illegal contents such as child pornography images internet users notified the IHC of to the police or INHOPE. The police and INHOPE respectively received 377 and 531 reports of child pornography images in the first half of 2017. (National Police Agency)

#### (vi) Measures for the business operators of online dating sites and community sites

The National Police Agency shall provide information about the actual state of child sexual exploitation to major online dating site business operators and shall request them to take measures to prevent the sexual victimization of children. For the elimination of prostitution organizations, in particular, the exchange of information with online dating site business operators and a study of measures will be implemented.

Information about the actual state of child sexual exploitation will also be provided individually to major community site business operators and, according to the size of the business and the type of services provided, efforts shall be made to have them strengthen voluntary measures to prevent the sexual victimization of children, such as the cleanup of the community site environment or the introduction of stricter age verification systems, with a view toward introducing effective Internet zoning. (National Police Agency)

- Information regarding the reality of child victimization is being shared with major online dating site business operators, and especially for so-called "en-deri,", which is a form of organized, mediated prostitution in the guise of individual "enjo kosai" (patronage dating), major online dating site business operators are requested to strengthen measures to eliminate them. In addition, via the Japan Interactive Advertising Association, efforts were implemented to make thoroughly clear the prohibition of child use of these sites in internet advertisements. (National Police Agency)
- In addition to supporting the activities of the "Conference for Maintaining an Internet Use Environment for Young People", which consists of major social networking site business operators, information regarding the reality of child victimization was individually shared with operators not participating in the conference, and efforts were implemented to strengthen autonomous measures to prevent damages corresponding to the scale of operators and the form of

their services. (National Police Agency)

# (vii) Promotion of measures to prevent the distribution of and access to images of child pornography

Efforts shall be made to detect illegal information related to child pornography through cyber patrols and reports to the Internet Hotline Center or the anonymous reporting program and, if such information is detected, a request for deletion shall be issued to the site administrator by the police or the Internet Hotline Center. (National Police Agency)

• The police collected illegal contents, such as child pornography uploaded on the internet, through cyber patrol and reports by the Internet Hotline Center or the anonymous reporting program. The police or the Internet Hotline Center requested the site administrators to delete the illegal contents. There were 131 deletion requests by the Internet Hotline Center during the first half of 2017. (National Police Agency)

# (viii) Operation of the Internet Hotline Center

The operation of the Internet Hotline Center shall continue via outsourcing to the private sector. The role of the Internet Hotline Center includes receiving reports on illegal information including information on the public display of child pornography prohibited under the Act Against Child Prostitution and Child Pornography or information on soliciting prohibited under the Online Dating Sites Regulation Act, reporting to the police, and issuing a request to the site administrator for deletion. The Internet Hotline Center shall report to the police about child pornography, provide information to the Internet Content Safety Association, which prepares and manages address lists of websites containing child pornography in order to contribute to the blocking of images of child pornography, and provide reports on the images of child pornography stored on overseas web servers to INHOPE, which is a collaborative network of counterpart organizations around the world. (National Police Agency)

- Repeat mention 3 (v): Reporting illegal contents such as child pornography images to relevant organizations (National Police Agency)
- (ix) Elimination of criminal organizations and illegal adult entertainment establishments in entertainment/amusement areas by nurturing an atmosphere encouraging crime prevention volunteer activities

The elimination of criminal organizations and illegal adult entertainment establishments in

entertainment/amusement areas and destruction of "criminal infrastructure" shall be facilitated through the enhancement of the activities of crime prevention volunteer groups including residents' associations and firefighting services under collaboration with local shopping districts and municipal governments. (National Police Agency)

 Crime prevention patrols were promoted by volunteer groups through prefectural police departments and the efforts listed below were promoted in cooperation with shopping districts and municipal governments.

Comprehension of the reality of criminal organization, illegal adult entertainment establishments and criminal infrastructure in entertainment/amusement areas was progressed. The dismantling of crime infrastructure and dissolution of criminal organizations and illegal adult entertainment establishments in consideration of continued results of crackdowns was promoted. Information was distributed to shopping districts and municipalities regarding the importance of resolving the situation that empty buildings and stores are repeatedly used by illegal adult entertainment establishments as criminal infrastructure and securing the shopping districts and municipalities' understanding.

Instruction was given to real-estate brokers, owners of buildings and apartments, management companies, and shopping districts on how to exclude criminal organizations and illegal adult entertainment establishments from real-estate contracts. This is to promote the prevention of the establishment of organized crime offices and illegal adult entertainment establishments in empty buildings and stores by crackdowns in entertainment/amusement areas, apartment buildings in their vicinity and the like, as well as the eviction of such organizations after move-in. (National Police Agency)

### 4. Prompt protection of child victims and the promotion of appropriate support

- (i) Creation of a comfortable environment for children and their parents/guardians for consultations
- At the Juvenile Support Center established in the prefectural police department and at the juvenile section of police stations, police officers and juvenile guidance officials shall meet and talk with children or their parents/guardians and provide necessary advice and guidance according to the contents of the consultation. Also, telephone consultations shall be provided under the name of the "Young Telephone Corner" or as another name in an effort to detect child victims at an early date. As a means of consultation, the introduction of a toll-free telephone number and consultation services at night or on holidays via e-mail, etc., shall be promoted. In addition, it should be actively announced that anonymous consultation is available. (National Police Agency)
- Prefectural police departments received 69,932 inquiries from children or their parents or legal guardians in 2017 and provided necessary advice and guidance in person or by phone. In addition, the National Police Agency is using media, like its website and leaflets, to announce of email consultations and of the "Young Telephone Corner," a telephone consultation service by prefectural police departments. (National Police Agency)
- In addition to the counseling services concerning human rights issues including sexual exploitation, as provided by Legal Affairs Bureaus and District Legal Affairs Bureaus throughout Japan, the Ministry of Justice is taking various measures including the operation of a toll-free telephone counseling services called "Children's Rights Hotline" and human rights counseling services on the internet called "SOS e-mail," along with the distribution of "Children's Rights SOS Mini-Letters" (pre-stamped and addressed sealable postcards, for human rights counseling) to elementary and junior high school students. Information on these counseling services shall be further disseminated through posting on the website of the Ministry of Justice as well as distributing awareness-raising booklets and leaflets containing such information to the general public. (Ministry of Justice)
- Legal Affairs Bureaus and District Legal Affairs Bureaus provide human rights counseling in all matters of human rights issues, including sexual exploitation of children. In addition, the Ministry of Justice operates the toll-free telephone consultation service "Children's Rights Hotline" and the internet human-rights consultation service "SOS e-mail". Efforts have also been made to distribute the "Children's Rights SOS Mini-Letters" (postcard and envelope for human rights counseling)

to elementary and junior high school students throughout the country. (Ministry of Justice)

• The week from June 26, 2017 to July 2 was designated as "Nationwide 'Children's Rights Hotline Promotion Week," and during this time opportunities for counseling were expanded by extending consultation hours on weekdays and adding consultations on Saturdays and Sundays. Furthermore, the Ministry of Justice has advertised these consultation services on its website and also promotes their existence by distributing general brochures and leaflets listing them. (Ministry of Justice)

### (ii) Reponses considering convenience for the person undergoing a consultation

When a consultation is requested by a victim of child sexual exploitation via various consultation services including general telephone consultation services such as #9110 (police consultation telephone number) and #189 (nationwide hotline connected to Child Guidance Centers), appropriate advice and information shall be provided and, if it is appropriate that the matter be handled at another administrative body or another organization, smooth handover shall be ensured with consideration given to privacy protection. (National Police Agency, Ministry of Justice, and Ministry of Health, Labour and Welfare)

Reponses considering convenience for the person undergoing a consultation were made by
providing appropriate advice and information, or by handing over inquiries to other appropriate
administrative agencies when necessary, while responding to consultations regarding child sexual
exploitation at juvenile consultation. (National Police Agency)

#### (iii) Appropriate handling of children's rights issues

When a suspected human rights violation is recognized through a human rights counseling etc., such a case shall be investigated as a human rights violation case, and appropriate measures shall be taken depending on a case, including the protection of the child victim, in collaboration with the police, Child Guidance Centers, and other related organizations. (Ministry of Justice)

• In cases of possible human rights violations recognized during consultations, investigations were undertaken and appropriate measures were implemented depending on the case, such as cooperation between police, Child Guidance Centers and relevant agencies to protect the abused child (or children). (Ministry of Justice)

### (iv) Dissemination of the anonymous reporting program for the creation of a secure society

The anonymous reporting program under which anonymous reports of human trafficking crimes or suspected human trafficking crimes, crimes related to people's welfare, child abuse, etc., are received

and information fees are paid according to the degree of contribution to the arrest or the protection of the victim shall be publicized as part of efforts for the early detection of these crimes, which tend to be hidden. (National Police Agency)

 Prefectural police departments promoted public awareness through various activities, such as crime-prevention events and measures against entertainment/amusement areas, and internet-based public awareness was promoted by putting up link banners, on not only the websites of the National Police Agency and prefectural police headquarters, but also the websites of individual police stations and relevant administrative agencies. (National Police Agency)

# (v) Promotion of guidance for children involved in businesses focused on children as sexual objects

If a child is engaged in a businesses focused on children as sexual objects, the morality of the child will be adversely affected and their moral character may decline. Moreover, engaging in such business could lead to sexual victimization via rape, indecent assault, child prostitution, or other sexual offenses.

Therefore, i) an act of handing out flyers for a business serving customers using children as feature of the services or a business of entertaining customers by playing to sexual gratification, or an act of orally soliciting customers for such a business, ii) an act of hanging out a place where such business is operated, iii) an act of working for such a business (excluding those described in i)), and iv) an act of inducing other children to work for such a business are designated as subject to correction guidance. The police shall take those children that have been involved any of the above into custody and shall contact their parents/guardians and school officials to urge them to admonish or punish the children in question. (National Police Agency)

• Some prefectural police departments designated an act of working for 'JK businesses' as subject to correction guidance, and provided guidance and protection for 46 children between April and December 2017. (National Police Agency)

# (vi) Promotion of cyber guidance

In order to protect children from crimes involving personal welfare caused by the use of the internet and to promote the sound development of children, the police shall promote cyber guidance in which, if an inappropriate message on the internet by a child such as an offer of "patronage dating" is detected during a cyber patrol, the police shall contact the child that wrote such message and directly provide warning and guidance. (National Police Agency) • Prefectural police expanded cyber guidance efforts and provided guidance to 899 children in 2017, to protect children from crimes involving personal welfare caused by the use of the internet and to promote their sound development. (National Police Agency)

#### (vii) Support, etc., for children at Child Guidance Centers and local governments

When a Child Guidance Center receives a consultation concerning a child that has been harmed mentally and physically due to sexual abuse or child pornography crime, support shall be provided such as temporary custody when his/her safety needs to be secured, assistance concerning a visit to a medical institution to receive specialized medical care, counseling by child psychologists, and admission to a child welfare facility for the child for whom it is difficult to return home, and the case shall be reported to the police after confirming the damage caused by the situation. Also, municipal governments shall fully collaborate and share information with Child Guidance Centers and other related organizations through the Regional Council for Children in Need of Protection to provide consultation for child victims of sexual abuse or child pornography crimes in a more familiar environment and to provide necessary support.

In addition, information about the nationwide hotline number to Child Guidance Centers (189), including the fact that anonymous reporting is acceptable, shall be widely disseminated so that anyone that has spotted a child that seems to be abused can call the Child Guidance Center without hesitation. (Ministry of Health, Labour and Welfare)

• Educational materials for raising public awareness, such as posters and the like listing the nationwide Child Guidance Center Hotline (189), were created during "Child Abuse Prevention Month" (116,000 B2-format posters, 289,000 A3-format posters, 1.93 million leaflets, and 32,200 flyers). These were distributed to municipalities, relevant government agencies and relevant organizations. The materials make clearly outline ways to anonymously report child abuse. In addition, to make the nationwide Child Guidance Center hotline (189) more convenient for callers, a call-center model, in which operators (rather than automated voice guidance) respond to calls from cellphones, was introduced on February 1, 2018. (Ministry of Health, Labour and Welfare)

#### (viii) Improvement of convenience for victims of sexual crimes in obtaining information

In addition to the current measures, including the establishment of the "Sexual Crime Emergency Call" telephone consultation service and consultation offices, public announcements regarding theses consultation service, and the distribution of "Guidance for Victims of Crime" to victims of sexual crimes, the police shall make efforts to improve convenience for victims of sexual crimes in obtaining

information based on requests from the victims of sexual crimes. As for victims that do not want to take legal action, further efforts shall be made to help them receive early support from crime victim support groups more easily by, with the consent of the victim, providing the contact information of the victim and the content of the consultation to a group that provides early-stage assistance to victims of crime. (National Police Agency)

• The nationwide speed dial (#8103 (Heart-san)), which connects to sexual crime victim hotlines of prefectural police departments in order to make it easier for sexual crime victims to seek help from the police, began operating in August 2017. In addition, efforts were made to help sexual crime victims that do not want to take legal action to receive early support from crime victim support groups more easily by, with the consent of the victim, providing the contact information of the victim and the content of the consultation to a group that provides early-stage assistance to crime victims, after carefully explaining to the victim the content of supports that the group can provide and that the victim's secret is protected. (National Police Agency)

## (ix) Enhancement of support for victims of sexual crimes and sexual violence

Based on the Fourth Basic Plan for Gender Equality (approved by the Cabinet on December 25, 2015), a support system, including establishing the one-stop support center for victims of sexual crimes and sexual violence and other supports for the victim shall be enhanced. (Cabinet Office, National Police Agency, and Ministry of Health, Labour and Welfare)

- Between January and February 2018, implementation of 4 training sessions for counselors at support organizations helping sexual crime victims (e.g. the gender equality planning center or the one-stop support center for victims of sexual crimes and sexual violence) and employees of local governments for establishing infrastructure that enables sexual crime victims and others to safely receive necessary counseling and support. (Cabinet Office)
- In order to promote efforts to provide support for victims of sexual crimes or sexual violence who have utilized a prefectural one-stop support center, in fiscal 2017 the "Support Grant for Victims of Sexual Crimes and Sexual Violence" was created. During fiscal 2017, 6 prefectures opened one-stop support centers for victims of sexual crimes and sexual violence and 42 prefectures now have a total of 42 such centers. (Cabinet Office)

### (x) Promotion of the protection of trafficking victims

Considering the fact that many trafficking victims are women and children and based on the Japan's 2014 Action Plan to Combat Trafficking in Persons (approved at Ministerial Meeting Concerning

Measures Against Crime on December 16, 2014), the accurate identification of victims and proper protection shall be promoted in collaboration with related organizations. (National Police Agency, Cabinet Secretariat, Ministry of Justice, Ministry of Foreign Affairs, and Ministry of Health, Labour and Welfare)

Promotion of accurate identification of victims and proper protection in conjunction with relevant
institutions and NGOs. Police consultation hotlines and anonymous reporting hotlines are
responding to consultation and reports in ways that won't overlook human trafficking crimes.
(National Police Agency)

### (xi) Implementation of continuous support for child victims

Juvenile guidance officials and specialized juvenile consultation officials shall provide continuous support through systematic counseling according to the character of each child victim and the coordination of the environment in collaboration with family, schools, and Child Guidance Centers. (National Police Agency, Ministry of Education, Culture, Sports, Science and Technology, and Ministry of Health, Labour and Welfare)

- Prefectural police departments implemented continuous support for child victims, by providing child victims with the counseling of juvenile guidance officials etc., who have knowledge regarding the character and the psychology of children and counseling skills, while receiving advice from experts in psychology and the like, or by coordinating family environments in conjunction with relevant institutions. (National Police Agency)
- In fiscal 2017 efforts were made to improve counseling system at schools by appropriately placing school counselors to help children with their mental health care and school social workers to provide support by improving the various circumstances children find themselves in. This is so that the concerns voiced by children, including victims of child sexual exploitation, can be properly responded to. (Ministry of Education, Culture, Sports, Science and Technology)

# (xii) Protection and support for women in need of protection under the women's protection project

For women facing various difficulties, consultation by officials of the Women's Consulting Office or women's consultants shall be provided along with other support in collaboration with related organizations such as the provision of information and services to accompany the victim. In addition, temporary protection, medium- to long-term support for children accompanying the women staying at women's protection facilities such as allowances for entering school, aftercare, and a model project to assist a life of self-reliance for victims of domestic violence shall be implemented.

With respect to the women's protection project, after grasping the current situation, the improvement of the project based on the actual state shall be considered. (Ministry of Health, Labour and Welfare, Cabinet Office, National Police Agency, and Ministry of Justice)

- Items (i) and (ii) below were newly implemented in 2017, while the previously implemented item (iii) was continued.
  - (i) Expansion of vocational support for women in protective facilities by making provision of travel expenses needed by said women possible, and by accompanying them in job-seeking activities.
  - (ii) In order to advance the evaluation for revision of projects providing protection for women, such as women's counseling centers, research to gather facts regarding the content of support was undertaken.
  - (iii) Model projects were implemented to provide support for female victims of abuse who had sought help at domestic violence shelters in independent living and establishing a new life after leaving the shelter. (Ministry of Health, Labour and Welfare)

## (xiii) Provision of support at child welfare facilities

Foster homes, infant homes, child psychotherapeutic institutions, children's self-reliance support facilities, maternal and child support facilities, and Child and Family Support Centers shall, in collaboration with related organizations including Child Guidance Centers and municipal governments, provide consultation and assistance to children that have been harmed mentally and physically due to sexual abuse or victimization by a child pornography crime, and officials in charge shall be deployed to provide psychotherapy. With the enactment of the Act on Partial Amendment of the Child Welfare Act (Act No.63 of 2016; hereinafter referred to as the "Amended Child Welfare Act of 2016") in May 2016, provisions concerning the following matters have been incorporated for the purpose of providing flexible self-reliance support tailored to the situation of each child and for implementing continuous support at a place familiar to the child.

- Assignment to prefectural governments (Child Guidance Centers) of the provision of consistent support for foster parents, from the recruitment of foster parents to self-reliance support for children
- Continuation of support for persons 18 years of age or over including admission into support facilities and entrustment to foster parents
- Creation of an obligation of municipal governments to make sincere efforts to establish a support base to provide integrated support including grasping the actual situation of children and the

provision of information

The steady enforcement of these provisions shall be ensured. (Ministry of Health, Labour and Welfare)

• Items (i) and (ii), which were implemented before and are still in practice, while items (iii) and (iv) were newly implemented in fiscal 2017.

(i) Project to manage support centers for children and families

Counseling and support in conjunction with Child Guidance Centers, municipalities, and relevant institutions in foster homes, infant homes, child psychotherapeutic institutions, children's self-reliance support facilities, maternal and child support facilities, and Child and Family Support Centers for children who have suffered physically or mentally due to abuse, including sexual abuse or child pornography. (Number of Child and Family Support Centers: 122, as of October 2017)

(ii) Assignment of designated psychotherapy professionals

Designated psychotherapists were assigned and provide psychotherapy for children who have suffered psychological harm from abuse.

(iii) Support project for foster parents

Promotion of the foster parent system through finding new foster parents, matching foster parents and children, determining support strategies for the self-reliance of foster children, and counseling and support after taking in a foster child and regarding adoption. (Results in 2017: implementation in all prefectures, designated cities, and cities with Child Guidance Centers)

(iv) Support project for social nursing and self-reliance

Project to allow individuals who were previously entrusted to foster parents or foster homes, but were released from care when they reached age 18 (in the case of an extension: age 20), to continue to receive necessary support until age 22, as a rule. (Ministry of Health, Labour and Welfare)

#### (xiv) Support provided by the Japan Legal Support Center

Regardless of the length of time that has elapsed from the damage, to inquiries from the victims of crime by telephone or at its office, the Japan Legal Support Center (hereinafter referred to as the "JLSC") provides information on the legal systems and consultation centers, and referral to lawyers who are well versed in supporting the victims of crime, by its staff dedicated to supporting victims of crime. Also, as aid services entrusted by the Japan Federation of Bar Associations, for victims who are not financially capable, the JLSC provides assistance in paying for attorneys' fees for legal services such as claims for damage against the offenders. In addition, the JLSC provides victims of child abuse

with legal consultation necessary for the prevention of victimization, regardless of their financial capacities. (Ministry of Justice)

• To inquiries from the victims of crime by telephone or at its office, the Japan Legal Support Center (the "JLSC") has provided information on legal systems and consultation centers, and referral to lawyers who are well-versed in supporting victims of crime, by its staff dedicated to supporting victims of crime.

Also, as aid services entrusted by the Japan Federal of Bar Associations, for victims who are not financially capable, the JLSC has provided assistance in paying for attorneys' fees for legal services such as assistance in reporting the incidents to the police, submission of criminal complaints and negotiations for settlements in criminal proceedings, etc.

In addition, under the Partial Revision of the Comprehensive Legal Support Act, the JLSC has started providing victims of child abuse with legal consultation necessary for the prevention of victimization, regardless of their financial capacities. (Ministry of Justice)

# (xv) Verification of measures relating to the protection of children who have suffered physical or mental damage

Regular verification and assessment of the implementation status of measures relating to the protection of children who have suffered physical or mental damage as a result of having been a party to child prostitution or having been depicted in child pornography shall be conducted so as to promote child protection measures. (National Police Agency and Ministry of Health, Labour and Welfare)

- Based on the provisions of Article 16-2 of the Act on Regulation and Punishment of Acts Relating to Child Prostitution and Child Pornography, and the Protection of Children, the Council for the Promotion of Policies for Crime Victims, held on March 30, 2016, verified and assessed the implementation status of measures relating to the protection of children who have suffered physical or mental damage as a result of having been a party to child prostitution or having been depicted in child pornography that was carried out from July 15, 2014(the date of enforcement of the Act for Partial Revision of the Act) until the end of fiscal 2015 by government agencies. (National Police Agency)
- Based on the second clause of Article 16 of the Act Against Child Prostitution and Child Pornography, the "special committee on evaluating protective measures for child victims of child prostitution and child pornography" was instituted in June 2017 as part of the Social Security Council's Children Section meeting. Measures to be evaluated based on the Social Security Council's specialist knowledge include measures based on the Child Welfare Act, which constitute

the primary protective measures for abused children. In order to solve issues common to multiple measures, it was also decided to conduct "research for a complete picture of the abuse of children placed in self-reliant support facilities and regarding support strategies." (Ministry of Health, Labour and Welfare)

#### (xvi) Implementation of research study on child victims

A research study on the psychological characteristics of children that have become victims of "selfgenerated" crime shall be conducted, and the result shall be utilized in measures to prevent victimization. (National Police Agency)

• In order to utilize in strategies designed to suppress the "self-generated" crimes, a "survey on awareness of self-generated" crimes" was undertaken, with one group of children who had suffered from self-generated" crimes and one group of children who had not. (National Police Agency)

## (xvii)Implementation of surveys on the actual situations of violent victimization, etc.

Conducting a survey to grasp the actual situation of victims including the victims of sexual crimes. (Cabinet Office)

• In order to respond appropriately to changing abuse trends, which is linked to changing environments surrounding men and women, a survey regarding the reality of violent abuse between men and women, including violence by a spouse, is carried out once every 3 years. In fiscal 2017, based on changes to the criminal code, the "fiscal 2017 survey on violence between men and women" was carried out after adjusting various survey items and target demographics, such as asking not only women, but respondents independent of their sex, whether they have been victims of forced intercourse. (Cabinet Office)

#### (xviii) Consideration of a model of counseling and support system

Considering a sort of model of counseling and support for the victims of sexual exploitation among young people though grasping the current situation of counseling and support for them. (Cabinet Office)

• For the expansion of support for victims of sexual violence among young people, comprehension of the reality of abuse and the state of support for victims was achieved by

collecting information on cases of abuse, followed by deliberations on effective forms of counseling and support based on the victims' needs. (Cabinet Office)

# 5. Strengthening of crackdowns in line with the situation of victimization and rehabilitation of offenders

# (i) Assistance in the establishment of ordinances prohibiting businesses focused on children as sexual objects

In light of the current situation where businesses focused on children as sexual objects are concentrated in regions where metropolitan areas are located, local governments that are planning to enact an ordinance prohibiting such businesses in line with the local situation shall be provided with appropriate advice from the related organizations that have specialized knowledge, including the effectiveness of related ordinances. (National Police Agency, Cabinet Office, and Ministry of Justice)

- The National Police Agency appropriately provided necessary advice and information regarding the content and effectiveness of previously enacted or amended ordinances to local governments that are planning to amend ordinances regulating the activities of 'JK businesses'. In addition, the National Police Agency informed and instructed at meetings involving representatives of prefectural police etc., to advance such efforts in mainly local governments encompassing large cities. As of March 2018, 5 prefectures (Tokyo, Kanagawa, Aichi, Osaka, Hyogo) have enacted or amended ordinances regulating 'JK businesses' (National Police Agency)
- The Cabinet Office on its website for measures against environments harmful to young people provides information for municipalities that have established or applied ordinances regulating the activities of 'JK businesses', which commercialize children's sexuality, in order to bolster the efforts of relevant agencies to fight youth delinquency and abuse and to raise public awareness regarding the elimination of harmful environments for young people. (Cabinet Office)

### (ii) Surveys contributing to consideration of the regulations regarding child pornography

Surveys on actual child pornography crimes in Japan shall continue to be carried out in order to contribute to the consideration of regulations regarding child pornography. While surveys have been carried out through diplomatic missions abroad concerning legislation on child pornography in G7 countries and other foreign countries, such surveys shall be continued with regard to trends concerning legislation, and the survey results will be compiled regularly. (Ministry of Foreign Affairs, National Police Agency, and Ministry of Justice)

• Information was collected regarding trends towards regulation or establishment of standards on the sexual exploitation of children in foreign countries or multinational contexts such as the UN. (Ministry of Foreign Affairs)

• In March 2018, a summary was compiled regarding the current state of child sexual exploitation in 2017. (National Police Agency)

# (iii) Strengthening of crackdowns on and strict punishment for crimes involving child sexual exploitation

- Crackdown on crimes of child sexual exploitation as offenses against the Act Against Child Prostitution and Child Pornography, Child Welfare Act, juvenile protection ordinances, etc., shall be strengthened. Regarding child pornography crimes, in particular, the National Police Agency shall encourage joint investigation among multiple prefectural police headquarters so as to strictly apprehend heinous child pornography offenders such as groups of younger child pornography lovers, child pornography sales groups, and groups involving the use of file-sharing software. The agency shall, by gathering and analyzing information on child pornography offenders, identify and protect child victims, and arrest suspected producers to eliminate the source of supply of child pornography. In addition, as for "offences involving the possession of child pornography for the purpose of satisfying one's own sexual curiosity" with respect to which penal provisions became effective in July 2015, the agency shall continue to ensure appropriate application. Also, based on the Japan's 2014 Action Plan to Combat Trafficking in Persons strict control for the eradication of trafficking in persons shall be promoted under collaboration among related organizations. (National Police Agency, Ministry of Justice, Cabinet Secretariat, Cabinet Office, and Ministry of Health, Labour and Welfare)
- Crackdowns were advanced on crimes of child sexual exploitation, such as violations of the Act Against Child Prostitution and Child Pornography, Child Welfare Act, and juvenile protection ordinances. In 2017, 1,703 persons were arrested (\*) in 2,413 child pornography cases, and it was the highest number on record. In total 2,057 persons were arrested (\*) in 2,580 cases of child prostitution etc. (child prostitution, causing a child to commit an obscene act (Child Welfare Act), lewd sexual acts etc. (juvenile protection ordinances)).

In addition, efforts were made to apprehend heinous child pornography offenders, such as groups of younger children pornography lovers, child pornography sales groups, and groups involving the use of file-sharing software, by encouraging joint investigation among multiple prefectural police etc. (National Police Agency)

\* The word "arrest" includes the meaning of "referring cases to the Public Prosecutor's Offices etc. without restraining suspects"

<sup>•</sup> Efforts shall be made to realize strict punishment for crimes of child sexual exploitation through

the aggressive application of the Act Against Child Prostitution and Child Pornography and other relevant laws. (Ministry of Justice)

- In cases of child sexual exploitation, prosecutors have made efforts to realize strict punishment through the aggressive application of the Act Against Child Prostitution and Child Pornography and other relevant laws, including "offences involving the possession of child pornography for the purpose of satisfying one's own sexual curiosity," which became effective in July 2015.. (Ministry of Justice)
- (iv) Grasping of the actual state of adult entertainment businesses and the promotion of crackdowns on adult entertainment-related crimes

Considering vicious and illegal adult entertainment establishments that can become a hotbed of child sexual exploitation, efforts shall be made to grasp the actual state of illegal adult entertainment establishments through onthe-spot inspection, etc., of mainly those located in entertainment/amusement areas, and crackdowns on adult entertainment-related crimes shall be promoted. (National Police Agency)

• Efforts were made to grasp the actual state of illegal adult entertainment establishments through onthe-spot inspection, etc., of mainly those located in entertainment/amusement areas, while crackdowns on adult entertainment-related crimes were also promoted. During 2017, 4,638 persons in 4,824 cases nationwide, were arrested (\*) in relation to adult entertainment-related crimes. (National Police Agency)

\* The word "arrest" includes the meaning of "referring cases to the Public Prosecutor's Offices etc. without restraining suspects"

## (v) Pursuit of criminal charges against vicious business operators

In the investigation of child pornography crimes using the internet, the police shall strengthen guidance and warnings to website operators or server administrators whose services are used to provide child pornography, and shall actively investigate related negligent business operators that engage in illegal practices such as encouraging the posting of images of child pornography on the bulletin boards that they operate, all to pursue criminal charges against them. (National Police Agency)

• In child pornography crimes using the internet, the police instructed or warned website operators whose services are used to provide child pornography, and also actively investigate related negligent business operators that engage in illegal practices such as encouraging the posting of

images of child pornography to the bulletin boards that they operate, to pursue criminal charges against them. (National Police Agency)

## (vi) Promotion of the activities of the Juvenile and Woman Aegis Team

As for the act of accosting or following a child or woman, which is considered as a harbinger of sexual crimes, the Juvenile and Woman Aegis Team (JWAT) established at the Metropolitan Police Department and each prefectural police headquarters has been taking measures such as arrests, guidance, and warnings to offenders identified through information-gathering and analysis. By actively promoting these pre-emptive and preventive measures, the JWAT shall make efforts to prevent sexual crimes against children and women. (National Police Agency)

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- (vii) Strengthening of collaboration among related organizations in efforts to implement interviews with consideration of children's psychological stress

In order to reduce the burden on children for cases involving children as victims, the organizations concerned such as prosecutors, the police, and child guidance centers will establish a contact point for day-to-day and close information exchange and will promote the use of the contact point in discussing appropriate approach such as interview by one representative of the organizations concerned based on the discussion among those in charge from each organization held prior to the interview. (Ministry of Justice, National Police Agency, and Ministry of Health, Labour and Welfare)

• In the efforts by the Ministry of Justice, National Police Agency, and Ministry of Health, Labour and Welfare, the Public Prosecutor's Office, the police, and child guidance centers cooperated with each other to hold conferences before questioning child victims and actively deliberated on the representative of the relevant institutions conducting questioning. Factors taken into the decision making process were; the place, number of times, methods etc. when questioning child victims. (Ministry of Justice, National Police Agency, Ministry of Health, Labour and Welfare)

#### (viii) Protection of child victims of crimes in the process of investigations/public trials

Efforts shall be made to make widely known the system that requires that the residence or other information of the witness not be known to persons concerned during the discovery of evidence proceedings and the system that requires that, regarding child victims of certain crimes, the name, address, or other information that could lead to the identification of the victim not be disclosed at the public trial, along with enhancing awareness of public prosecutors regarding these systems. Also, measures to protect crime victims in court, such as permission for the witness to be accompanied by someone of trust, the screening of the witness, use of video links, etc., shall be widely known and operated more properly. (Ministry of Justice)

The Ministry of Justice and the Public Prosecutor's Office are undertaking efforts to make the
system for non-public disclosure work more effectively. The idea being, by the ruling of court, the
names, addresses or other information of victims that would permit their identification is kept
private. Additionally, the system introduced by the 2016 revised Code of Criminal Procedure that
allows prosecutors when disclosing evidence to require defense lawyers not to reveal the name
and other information of the victim to the accused.

Furthermore, during training for prosecutors, lectures have been added regarding the protection of private information of crime victims and the protection and support of crime victims.

During 2017, including cases where children served as witnesses, measures were taken to protect victims during witness testimony include a total of 78 witnesses who were accompanied during their testimony, 1,105 witnesses who were shielded from view during their testimony, and 225 witnesses who testified via video.\*

\*The above numbers until 2016 were calculated based on the day of the court's ruling, but from 2017 calculated based on the day a trial concluded (Trials which the court made a ruling before the end of 2016, but concluded in 2017 were considered based on the day of the court's ruling). Due to the change in calculation method, the numbers for 2017 have temporarily decreased. (Ministry of Justice)

#### (ix) Implementation of guidance on prevention of repeat sexual offenses in penal institutions

At penal institutions, inmates that have cognitive distortion or lack of self-control that may result in forcible indecency, rape, or a similar crime, or a crime involving harming the life or body of another person for the purpose of satisfying their own sexual urges, shall be provided with guidance on prevention of repeat sexual offenses, consisting of group work based on the method of cognitive behavioral therapy, etc. In order to ensure the effective implementation of such guidance, the system

for providing guidance and the method of selecting the inmates to receive guidance shall be improved based on the verification of the effects of past treatment. (Ministry of Justice)

• 19 penal institutions implemented guidance for the prevention of sexual crime relapses. In addition, In order to contribute to the efficacy of such guidance, a risk assessment tool to gauge the extent of a participant's risk of relapse and how problematic a relapse would be was revised and the selection methods for participants expanded. (Ministry of Justice)

#### (x) Implementation of guidance to prevent sexual delinquency at juvenile training schools

Among the juveniles that have been committed to a juvenile training school due to a delinquent act that constitutes sexual delinquency (e.g. gang rape, rape at the scene of a robbery, rape, forcible indecency, public indecency, kidnapping for the purpose of indecency, etc.) or that does not constitute the same but that has been triggered by a sexual motive (e.g. sexually motivated theft or injury, or a violation of the nuisance prevention ordinance, i.e., groping or camera voyeurism), those that have cognitive distortion or lack of self-control that may result in sexual delinquency shall be provided at each juvenile training school with comprehensive guidance to prevent sexual delinquency, which consists of group work or individual guidance using a workbook at the core, combined with guidance on personal relationships, guidance on understanding the victim's feelings, and sexual education, for the purpose of helping them acquire correct knowledge about sex, enhance their recognition of their own delinquency, and learn how to live an adaptive life without taking to sexual delinquency.

Also, as those inmates that require concentrated and intensive guidance shall be transferred to intensive guidance facilities, efforts shall be made to properly conduct a verification of the effects of such guidance and to improve the program based on the PDCA cycle. (Ministry of Justice)

 At juvenile training schools, sexual delinquency prevention guidance, one of the forms of designated life guidance defined in the Juvenile correctional education, was implemented for inmates for whom cognitive deficiencies or insufficient self-control, which constitute a factor in sexual delinquency, was determined among those who were detained for sexual delinquency or were detained for delinquency committed out of sexual motives.

This type of guidance was implemented in all juvenile training schools for boys and inmates persons who necessitate an especially focused and concentrated form of guidance were designated as "focused guidance subjects". They were transferred to the specific facilities (2 nationwide) to take guidance there. In addition, during fiscal 2017 new materials were prepared for inmates with intellectual disabilities in order to expand guidance in accordance with the characteristics of these inmates. Although evaluation of the program had previously been conducted primarily concerned

with focused guidance subjects, the target of evaluation was expanded by also including general one. (Ministry of Justice)

#### (xi) Implementation of a sexual offender treatment program at probation offices

At probation offices, parolees or persons under probation, with the suspension of the execution of their sentence, that have been sentenced for:

- a crime of forcible indecency, rape, quasi-forcible indecency, quasi-rape, gang rape, etc., (including attempts at such), or
- any crime caused or motivated by sexual desire

shall be provided with a sexual offender treatment program aimed at helping them learn not to repeat offending such sexual crimes and to improve their criminal inclinations. The implementation status shall be verified, and effective ways of implementation shall be considered. (Ministry of Justice)

 At probation offices, a sexual offender treatment program was implemented to reduce re-offenses, and to improve cognitive distortion, insufficient self-control, and other factors that may be connected to sexual offenses, and to teach them concrete methods to prevent them from committing sexual re-offenses. In 2017, 950 parolees and probationers who have committed crimes motivated by sexual desire participated compulsorily in this program.

In addition, a liaison meeting of practitioners in charge of sexual offender treatment program in correctional institutions and probation offices was held to share the state of implementation of the programs and ensure that the programs will be carried out effectively and coherently in facilities and community. (Ministry of Justice)

# (xii) Operation of a system for measures to prevent repeat violent sexual crimes against children by released prisoners

The National Police Agency shall obtain information on the released prisoners that have served a sentence for a violent sexual crime such as forcible indecency against a child less than 13 years of age from the Ministry of Justice and to confirm their whereabouts. In addition, the National Police Agency shall actively conduct interviews with those released prisoners as necessary with their consent and thus strengthen measures to prevent repeat crimes. (National Police Agency)

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Police Agency actively conducted interviews with those released prisoners as necessary with their consent and thus strengthen measures to prevent repeat crimes. (National Police Agency)

# 6. Strengthening of the foundation for realizing a society where children will never become victims of sexual exploitation

# (i) Awareness-raising of the child welfare-related officials that are likely to have contact with latent child victims of sexual exploitation

In collaboration with local governments, awareness-raising activities shall be carried out for the child welfare-related officials that are likely to have contact with latent child victims of sexual exploitation, so as to detect child victims of sexual exploitation at an early stage. (Ministry of Health, Labour and Welfare)

• A section on responding to sexual abuse was included in training such as the "preparatory lecture for being hired as a children's welfare specialist" and the "children's welfare specialist supervisor training" conducted at the Children's Rainbow Center and in individual prefectures. Such training was implemented for workers at Child Guidance Centers, municipalities, children's welfare facilities and the like who may have to respond to child abuse. (Ministry of Health, Labour and Welfare)

(ii) Enhancement of the response capacity of school officials for the early detection of child victims and the promotion of support activities

Through notices to the board of education and to the meetings of teachers in charge of student guidance held by prefectural governments, efforts shall be made to ensure that measures for early detection and early response to child abuse including sexual abuse are widely known and taken at schools. Also, in the training program for health education teachers, exercise lessons, etc., are provided concerning the basic idea of health consultation/health guidance, the method for identifying mental and physical health problems and their background, the content of health guidance, and a basic way to deal with children and their parents/guardians. (Ministry of Education, Culture, Sports, Science and Technology)

- A notice "regarding the implementation of fiscal 2017's 'Child Abuse Prevention Month'" was sent to boards of education in each prefecture on October 30, 2017. Efforts in schools to early detection and early response to child abuse were promoted. (Ministry of Education, Culture, Sports, Science and Technology)
- On June 7, 2017 and January 26, 2018, a meeting for the student guidance officials of prefectural boards of education was convened (Student Guidance Official Conference) and the total 281 participants were thoroughly informed of efforts for the early detection and early response to child

abuse, including sexual abuse, in schools. (Ministry of Education, Culture, Sports, Science and Technology)

• In the training program for health education teachers, education was implemented regarding foundational theories of health counseling and protective guidance, methods of identifying mental and physical health issues and their underlying causes, health guidance knowledge, and basic ways of responding to children and their parents or legal guardians (245 participants). (Ministry of Education, Culture, Sports, Science and Technology)

# (iii) Implementation of training concerning care for sexually victimized children

The Children's Rainbow Center and other training institutes shall provide officials of Child Guidance Centers with training on how to deal with sexual abuse cases. (Ministry of Health, Labour and Welfare)

• Repeat mention 6 - (i): Implementation into training sessions of a curriculum on how to respond to sexual abuse (Ministry of Health, Labour and Welfare)

# (iv) Strengthening of the support systems of the Japan Legal Support Center

In cooperation with bar associations and crime victim support groups, the Japan Legal Support Center (hereinafter referred to as the "JLSC") shall make efforts to improve the quality of the services provided by lawyers engaged in support for crime victims, through providing training and preparing a manual. Also, for the JLSC's staff engaged in information provision to crime victims, functioning as the JLSC's contact point for crime victim support, the JLSC provides the training concerning measures to prevent the secondary victimization of victims and vicarious traumatization of their supporters. (Ministry of Justice)

• To improve the quality of the services provided by lawyers engaged in support for crime victims, the Japan Legal Support Center (the "JLSC") and the bar association provided the training concerning support for crime victims. Also, for the JLSC's staff engaged in information provision to crime victims, the JLSC provided the trainings concerning measures to prevent the secondary victimization 8 times. (Ministry of Justice)

### (v) Implementation of training for the promotion of information education

In order to enrich information education including information morals, the National Institute for School Teachers and Staff Development shall conduct training for teachers' consultants and teachers that should bear a central role in the promotion of information education in each region. (Ministry of Education, Culture, Sports, Science and Technology) In order to expand information technology education, including information morals, training was
implemented at the National Institute for School Teachers and Staff Development for guidance
counselors and teachers responsible for promoting information technology education in their area
(125 participants). (Ministry of Education, Culture, Sports, Science and Technology)

#### (vi) Enhancement of investigative capacity for dealing with child sexual exploitation crimes

The National Police Agency shall continue to provide training specialized in the investigation of child sexual exploitation crimes so as to properly respond to changes in the situation and enhance investigative capacity for dealing with child sexual exploitation crimes. (National Police Agency)

• 5 days of training was implemented for police leaders of prefectural police departments involved in investigations of child sexual exploitation crimes, such as child prostitution or the production of child pornography, in order to improve the specialist knowledge and skills necessary for such investigations. (National Police Agency)

# (vii) Dissemination of questioning techniques with consideration of the psychological effect on child victims

Questioning techniques designed to understand victim psychologies and characteristics and to ensure admissibility of evidence and the probative value of child victim statements, while paying attention to the prevention of secondary victimization, shall be disseminated among prefectural police headquarters. (National Police Agency)

• 9 days of training was implemented for 30 officials of prefectural police departments responsible for questioning child victims in order to improve their questioning techniques while considering the emotional state of the questioned child victims. (National Police Agency)

# (viii) Enrichment of the contents of training for officials in charge of supporting child victims The National Police Agency will improve education concerning support for child victims based on the characteristics of crimes involving child sexual exploitation, including how to carry out counseling, how to deal with cases properly upon occurrence, and how to provide support to victims for their recovery, in order to enhance the capacity of the prefectural police officials that provide support for child victims. (National Police Agency)

• 9 days of training was implemented for 30 officials of prefectural police departments in charge of

supporting child victims in order to improve their knowledge regarding support for child victims. (National Police Agency)

## (ix) Implementation of training, etc., for public prosecutors

Public prosecutors shall be provided with lectures concerning relevant laws and regulations regarding child pornography on the occasions of various training programs that are conducted according to their service years, so as to further increase their awareness toward child sexual exploitation crimes. (Ministry of Justice)

• Lectures was implemented about relevant laws and ordinances regarding child pornography via various training opportunities for prosecutors in accordance with their years of experience. (Ministry of Justice)

# (x) Promotion of the deployment of school counselors, etc., for the early detection of child victims and for support activities at school

The Ministry of Education, Culture, Sports, Science and Technology will develop a system where child pornography crime victims can feel comfortable in consulting and contributing to the early detection of such victims, by deploying school counselors that have highly specialized knowledge and experience concerning child/minor clinical psychology and social workers that not only have knowledge concerning educational fields but also specialized knowledge and experience regarding social welfare based on the Japan's Plan for the Dynamic Engagement of All Citizens (approved by the Cabinet on June 6, 2016), along with assisting the establishment of the consultation system. Furthermore, as measures for children in need of mental care due to disasters or incidents and accidents including child pornography crimes, the ministry will provide assistance (financial) for the emergency dispatch of school counselors. (Ministry of Education, Culture, Sports, Science and Technology)

In the 2017 fiscal year, school counselors, who take care of student mental health, were cooperated with so that they can respond appropriately to consultation etc. of children, including victims of sexual crimes. School social workers were appropriately placed to support children, including the urgent dispatch of school counselors, and endeavored to improve the counseling system at schools. (Ministry of Education, Culture, Sports, Science and Technology)

### (xi) Establishment of a counselling system for continuous support for child victims

As continuous support for child victims, so as to help alleviate psychological damage, often requires specialized knowledge, a system needs to be established, under which external specialists such as

clinical psychologists and psychiatrists, who are commissioned in advance, will provide, as needed, advice to the police officials that provide support for child victims. (National Police Agency)

 In fiscal 2017, 124 specialists, such as clinical psychologists and psychiatrists, were commissioned to juvenile victim counseling advisors by prefectural police nationwide, so that juvenile guidance officials are able to receive advice from experts in psychology and related fields. (National Police Agency)

#### (xii) Strengthening of the structure and specialization of Child Guidance Centers

In order to systematically strengthen the structure and specialization of Child Guidance Centers, the number of specialist personnel including child welfare officers shall be increased by FY2019 based on the "Enhancement Plan for Child Guidance Centers" (developed by the Headquarters for Promotion of Child Abuse Prevention Measures, Ministry of Health, Labour and Welfare on April 25, 2016), and assistance shall be provided for the implementation of training by prefectural governments including training for child welfare officers, which is compulsory under the Amended Child Welfare Act of 2016. (Ministry of Health, Labour and Welfare)

Requests were made for taxes to be allocated to local governments to enable the hiring of additional specialists in children's welfare, in accordance with the "Enhancement Plan for Child Guidance Centers". In order to implement training as newly required by the 2016 revisions to the Child Welfare Act, the comprehensive support project for measures against child abuse and domestic violence has revised its training curriculum and enhanced its support for prefectures to implement this training and for hiring new full-time training coordinators by prefectures for handling the entirety of training procedures in order to ensure that training goes smoothly. (Ministry of Health, Labour and Welfare)

# (xiii) Strengthening of the system to support women in need of protection under the women's protection project

In order to properly protect and support women in need of protection, a specialized training project for the officials of the Women's Consulting Office, the deployment of officials in charge of psychotherapy, the deployment of guidance counselors that can take care of children accompanying such women, and the enhancement of nighttime security systems shall be implemented. (Ministry of Health, Labour and Welfare)

• Items (i) through (iii) below were newly implemented in fiscal 2017, while item (iv) was already

in place and continued.

- (i) The number of specialist training sessions for workers at the Women's Consulting Office and for women's counselors was increased, and training expanded (from once a year to three times a year).
- (ii) In order to expand counseling and support by women's counselors, their maximum monthly salary was raised from 106,800 yen to 149,300 yen to make it more commensurable with the scope of their work.
- (iii) The number of social workers for children accompanying women to the Women's Consulting Office's temporary shelters or a women's shelter was expanded, and support infrastructure for accompanying children was enhanced (the maximum number of positions was increased from 2 to 3).
- (iv) In order to provide adequate protection and support for girls in need of protection, guards are on duty and nighttime security has been strengthened, while psychological care has been implemented by hiring psychotherapeutic specialists (in fiscal 2017: 35 out of 47 temporary shelters and 22 out of 47 women's shelters). (Ministry of Health, Labour and Welfare)